

# FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2008

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#### INDEPENDENT AUDITORS' REPORT

December 8, 2008

Honorable Mayor and City Commissioners Kentwood, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the *City of Kentwood, Michigan* (the "City"), as of and for the year ended June 30, 2008 which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Kentwood, Michigan's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Kentwood, Michigan as of June 30, 2008, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the general fund and each major special revenue fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 8, 2008, on our consideration of the City of Kentwood's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*, and should be considered in assessing the results of our audit.



The Management's Discussion and Analysis on pages 3-13 and the pension and other postemployment benefits information on pages 51-53 are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Kentwood's basic financial statements. The combining and individual fund financial statements and schedules and the continuing disclosure filing are presented for purposes of additional analysis and are not a required part of the City of Kentwood's basic financial statements. The combining and individual fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly presented, in all material respects, in relation to the basic financial statements taken as a whole. The continuing disclosure filing has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on it.

As discussed in Note 13 to the financial statements, beginning capital assets were restated during the current year to reflect construction in progress that was expensed in prior periods, rather than being capitalized. Accordingly, beginning net assets of governmental activities as of July 1, 2007, have been restated to properly reflect these balances.

Rehmann Lohson

# MANAGEMENT'S DISCUSSION AND ANALYSIS

#### Management's Discussion and Analysis

As management of the City of Kentwood, we offer readers of the City of Kentwood's financial statements this narrative overview and analysis of the financial activities of the City of Kentwood for the fiscal year ended June 30, 2008. We encourage readers to consider the information presented here in conjunction with additional information that is furnished in the financial statements and notes to the financial statements.

#### **Financial Highlights**

- 2008 was a year of continued capital investment for the City. Projects included:
- Continuation of sewer system capital improvements using proceeds from the general obligation limited tax bonds sold on March 2, 2005;
- Continuation of engineering, right-of-way acquisition and construction for the improvement of Kalamazoo Avenue Phase I (from 52<sup>nd</sup> Street to 60<sup>th</sup> Street).
- Commencement of engineering and right-of-way acquisition for the improvement of Kalamazoo Avenue Phase II (from 44<sup>th</sup> Street to 52<sup>nd</sup> Street).

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City of Kentwood's financial statements. The City of Kentwood's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Kentwood's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the City of Kentwood assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash* flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Kentwood that are principally supported by taxes and intergovernmental revenues (governmental activities) or from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Kentwood include district court, public safety, highways and streets, engineering services, public works, culture and recreation, inspections and general administrative services. The business-type activities of the City of Kentwood include water and sewer services.

The government-wide financial statements include not only the City of Kentwood itself (known as the *primary government*), but also the legally separate City of Kentwood Building Authority – a component unit, for which the City of Kentwood is financially accountable. Financial information for this *component unit* is blended with the City debt service fund.

The government-wide financial statements can be found on pages 14-16 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Kentwood, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Kentwood can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Following both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances are reconciliations to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Kentwood maintains numerous individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenue, expenditures, and changes in fund balances for the General Fund, Police and Fire Millage Special Revenue Fund, Major Street Special Revenue Fund, and General Projects Capital Projects Fund, each of which are considered to be major funds. Data from the other 14 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City of Kentwood adopts an annual appropriated budget for its general and special revenue funds. Budgetary comparison statements or schedules have been provided herein to demonstrate compliance with those budgets.

The basic governmental fund financial statements can be found on pages 17-25 of this report.

**Proprietary funds.** The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its Water and Sewer operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses an internal service fund to account for its self-insured dental plan. Because these services predominately benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide information for the Water and Sewer operations, which are considered to be major funds of the City.

The basic proprietary fund financial statements can be found on pages 26-28 of this report.

*Fiduciary funds.* Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City of Kentwood's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 29 and 30 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 31-49 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information*. This is limited to this management discussion and analysis and required pension and other postemployment benefits information. Required supplementary information regarding the pension and other postemployment benefits information can be found on pages 50- 52 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds and continuing disclosure information are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 53-80 of this report and continuing disclosure information can be found on pages 83-91.

#### **Government-wide Financial Analysis**

Net assets may serve over time as a useful indicator of a government's financial position. In the case of the City of Kentwood, assets exceeded liabilities by \$97,288,713 at the close of the most recent fiscal year.

By far the largest portion of the City of Kentwood's net assets reflects its investment in capital assets (e.g., land, buildings, vehicles, equipment and infrastructure), less any related debt used to acquire those assets that is still outstanding. The City of Kentwood uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City of Kentwood investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

#### City of Kentwood's Net Assets

	<b>Governmental Activities</b>		Business-ty	pe Activities	Total		
	2008	2007	2008	2007	2008	2007	
Assets							
Current and other assets	\$ 57,101,312	\$ 58,530,103	\$ 8,195,702	\$ 6,653,207	\$ 65,297,014	\$ 65,183,310	
Capital assets, net	49,160,241	48,270,873	9,466,155	7,967,854	58,626,396	56,238,727	
Total assets	106,261,553	106,800,976	17,661,857	14,621,061	123,923,410	121,422,037	
Liabilities							
Long-term liabilities	21,045,366	22,281,814	-	-	21,045,366	22,281,814	
Other liabilities	4,849,498	3,489,175	739,833	577,217	5,589,331	4,066,392	
Total liabilities	25,894,864	25,770,989	739,833	577,217	26,634,697	26,348,206	
Net assets							
Invested in capital assets, net of related debt	30,675,241	28,932,332	9,466,155	7,967,854	40,141,396	36,900,186	
Restricted	29,902,763	32,403,419	_	-	29,902,763	32,403,419	
Unrestricted	19,788,685	19,694,236	7,455,869	6,075,990	27,244,554	25,770,226	
Total net assets	\$ 80,366,689	\$ 81,029,987	\$ 16,922,024	\$ 14,043,844	\$ 97,288,713	\$ 95,073,831	

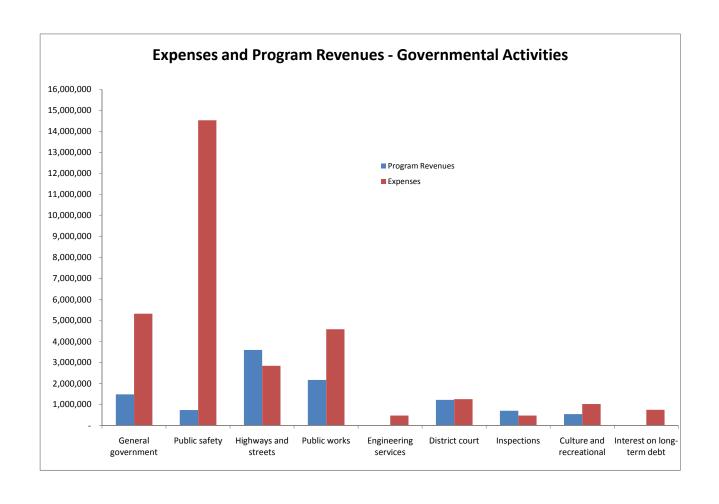
Net assets of governmental activities at year-end have been restricted primarily by funding sources for major, local and municipal streets, drains and street lighting. Of the net asset balance at year end, 38% is invested in capital assets net of related debt, 37% is restricted for other purposes and 25% is unrestricted and available for general City operations.

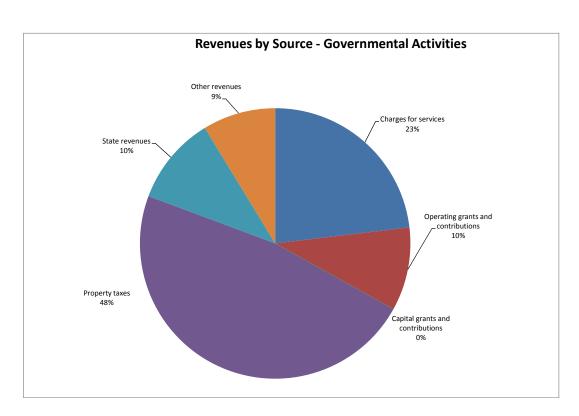
**City of Kentwood's Changes in Net Assets** 

	<b>Governmental Activities</b>		<b>Business-ty</b>	pe Activities	Total		
	2008	2007	2008	2007	2008	2007	
D.							
Revenues							
Program revenues:	Ф. 7.21 с 020	Ф. с 200 126	Φ 5 500 670	Φ 4.021.471	Ф 12 045 502	ф 11 1 <b>2</b> 0 00 <b>7</b>	
Charges for services	\$ 7,316,920	\$ 6,299,436	\$ 5,528,673	\$ 4,821,471	\$ 12,845,593	\$ 11,120,907	
Operating grants and contributions	3,149,512	4,125,566	-	-	3,149,512	4,125,566	
Capital grants and contributions	=	56,062	-	-	-	56,062	
General revenues:	15.05 < 50 <	1.4.050.501			15.054.504	14050 501	
Property taxes	15,076,796	14,852,581	-	-	15,076,796	14,852,581	
State revenues	3,354,831	3,341,302		-	3,354,831	3,341,302	
Other revenues	2,759,163	1,640,383	471,529	323,540	3,230,692	1,963,923	
Total revenues	31,657,222	30,315,330	6,000,202	5,145,011	37,657,424	35,460,341	
Expenses							
General government	5,325,683	3,833,754	-	-	5,325,683	3,833,754	
Public safety	14,534,437	14,528,464	-	-	14,534,437	14,528,464	
Highways and streets	2,845,626	2,851,238	-	-	2,845,626	2,851,238	
Public works	4,584,349	4,505,193	-	-	4,584,349	4,505,193	
Engineering services	477,714	462,062	-	-	477,714	462,062	
District court	1,258,163	1,161,442	-	_	1,258,163	1,161,442	
Inspections	477,345	507,910	-	_	477,345	507,910	
Culture and recreation	1,026,795	959,088	-	_	1,026,795	959,088	
Interest on long-term debt	750,904	789,929	-	_	750,904	789,929	
Indirect expense allocation	(468,043)	(516,694)	468,043	516,694	· -	-	
Water	=	-	1,890,396	1,419,453	1,890,396	1,419,453	
Sewer	=	-	2,271,131	2,208,968	2,271,131	2,208,968	
Total expenses	30,812,973	29,082,386	4,629,570	4,145,115	35,442,543	33,227,501	
Change in net assets before transfers	844,249	1,232,944	1,370,632	999,896	2,214,881	2,232,840	
Transfers	(1,507,547)	360,294	1,507,547	(360,294)			
Change in net assets	(663,298)	1,593,238	2,878,179	639,602	2,214,881	2,232,840	
Net assets, beginning of year, as restated	81,029,987	79,436,749	14,043,845	13,404,243	95,073,832	92,840,992	
Net assets, end of year	\$ 80,366,689	\$ 81,029,987	\$ 16,922,024	\$ 14,043,845	\$ 97,288,713	\$ 95,073,832	

**Governmental activities.** Governmental activities decreased the City's net assets by \$663,298. Key elements of this decrease are as follows:

- The timing difference between construction of capital assets and depreciation of the assets over their estimated useful lives.
- The continuing use of fund balance in the Police and Fire Millage Special Revenue Fund to maintain police and fire service levels.

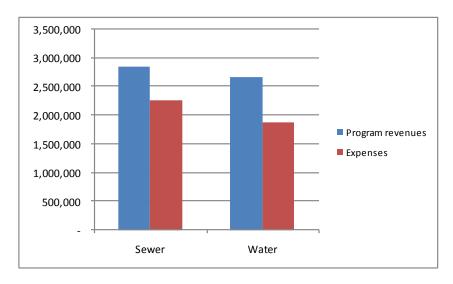




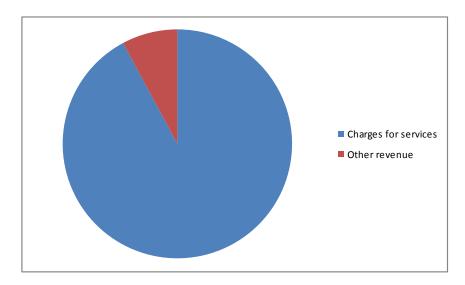
**Business-type activities.** Business-type activities increased the City's net assets by \$2,878,179. The key element of this increase was as follows:

• Capitalization of water system improvements funded by bonds sold in 2005.

#### **Expenses and Program Revenues - Business-type Activities**



# **Revenues by Source - Business-type Activities**



#### Financial Analysis of the Government's Funds

As noted earlier, the City of Kentwood uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the City of Kentwood's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Kentwood's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City of Kentwood's governmental funds reported combined ending fund balance of \$42,130,588, a decrease of \$3,519,020 compared with the prior year. This decrease was the result of on-going construction of sewer system improvements using the proceeds from bonds sold in 2005, a contribution from the Postemployment Benefits Special Revenue Fund to the Postemployment Benefits OPEB Trust Fund, street construction (in the Major and Local Street Funds funded in part by the Municipal Street Fund), continued use of Police and Fire Millage resources, and drain maintenance (in the Drain Fund), which was offset by repayments of special assessments receivable in the General Projects Capital Projects Fund, and accumulation of assets for future costs in the Landfill Remediation Special Revenue Fund.

The general fund is the chief operating fund of the City of Kentwood. At the end of the current fiscal year, unreserved fund balance of the general fund was \$4,649,456 while total fund balance reached \$5,072,198. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures and transfers out. Unreserved fund balance represents 18 percent of total general fund expenditures and transfers out, while total fund balance represents 20 percent of that same amount.

The fund balance of the City of Kentwood's general fund increased by \$10,187 during the current fiscal year.

*Proprietary funds*. The City of Kentwood's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the water and sewer funds at the end of the year amounted to \$4,211,800 and \$3,244,069, respectively. The total changes in net assets for these funds were an increase of \$2,506,050 and \$372,129, respectively. Other factors concerning the finances of these two funds have already been addressed in the discussion of the City of Kentwood's business-type activities.

#### **General Fund Budgetary Highlights**

- The General Fund budget was amended by City Commission resolution once during the fiscal year ended June 30, 2008.
- General Fund expenditure budget to actual variances are due to several factors including staffing vacancies (Assessments, Treasurer, Planning and Zoning, Police, and Inspections); changes in employee benefits costs that were less than budgeted (all departments with personnel); variations in contractual services and supplies needed (Administrative, Assessments, Information Technology, Accounting, Police, Public Works, and Recreation); and changes in customer utilization of activities (Recreation).

#### **Capital Asset and Debt Administration**

**Capital assets**. The City of Kentwood's investment in capital assets for its governmental and business-type activities as of June 30, 2008, amounts to \$58,626,396 (net of accumulated depreciation). This investment in capital assets includes land, buildings, system improvements, machinery and equipment, park facilities, roads, highways, and bridges.

Major capital asset events during the current fiscal year included the following:

• Capitalization of water system improvements, continuation of sewer system improvements, and continuation/commencement of street improvements.

#### **City of Kentwood's Capital Assets**

(net of depreciation)

	Governmental Activities	Business-type Activities	Total
Land	\$ 2,275,360	\$ 60,949	\$ 2,336,309
Construction in progress	5,788,895	66,463	5,855,358
Building, equipment and infrastructure	41,095,986	9,338,743	50,434,729
Total	\$49,160,241	\$9,466,155	\$58,626,396

Additional information on the City of Kentwood's capital assets can be found in Note 5 on pages 41 and 42 of this report.

#### Long-term debt.

#### City of Kentwood's Long-term Debt

	Governmental Activities	Business-ty Activities	-	Total		
General obligation bonds	\$18,485,000	\$	-	\$18,485,000		
Other obligations	2,560,366			2,560,366		
Total	\$21,045,366	\$		\$21,045,366		

During the year the City paid \$1,260,000 of principal on bonds outstanding at July 1, 2007.

At March 2, 2005, the City of Kentwood had a AA bond rating from both Standard & Poor's and Fitch. On March 13, 2008, Standard & Poor's affirmed the City's AA bond rating.

State statutes limit the amount of general obligation debt a government entity may issue to 10% of the entity's total State Equalized Value. At June 30, 2008, the debt limitation for the City of Kentwood was \$228,150,225; the City's debt outstanding, net of \$4,170,000 of exempt self-supporting debt, was \$14,315,000, leaving a legal debt margin of \$213,835,225.

Additional information on the City of Kentwood long-term obligations can be found in Note 6 on page 43 of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

The FY 2009 budget anticipates that total General Fund revenues and expenditures will increase, as compared to the FY 2008 budget, by 2.15% and 2.98%, respectively. These changes will result in a budget where expenditures exceed revenues by \$219,200. Further explanation of significant changes in the budget is, as follows:

#### Revenues

Property Taxes – The General Fund's budgeted property tax, its largest revenue source, is projected to increase 1.2%. The increase in taxable value of existing property, not affected by transfer of ownership or construction of additions, was limited by the Consumer Price Index (CPI) of 2.3%. These percentages differed due to property values that decreased, or increased at less than the rate of the CPI.

State Shared Revenue – The General Fund's budgeted state shared revenue, its second largest revenue source, when compared to the FY 2008 budget, is projected to increase by \$15,200, or 0.45%. The FY 2009 budget includes state shared revenue calculated using current estimates provided by the State of Michigan, which includes \$317,335 categorized as statutory revenue sharing.

Transfer from Other Funds – This revenue was first budgeted in FY 2000 with the change to collect all of the police and fire millage in the Police and Fire Millage Fund. The amount transferred is calculated based on the Police and Fire Department budgets reduced by the contribution (\$4,928,400) the City was making toward police and fire operations at the time the April 1999 millage increase was adopted. For the first time, the Police and Fire Millage to be collected in FY 2009 is not sufficient by \$809,500 to cover Police and Fire Department budgets reduced by \$4,928,400. In FY 2009, this revenue includes \$650,000 of unexpended FY 2007 appropriations held in the Property and Building Fund for use in a later budget year.

#### **Expenditures**

Compensation and employee benefits for City employees are estimated and included in the FY 2009 budget using provisions in completed collective bargaining agreements, and based on potential contract changes for unsettled collective bargaining agreements. Two of the City's collective bargaining agreements are settled for FY 2009. Negotiations with two of the four employee bargaining units commenced during FY 2008, with both contracts expiring on June 30, 2008, and were not settled at adoption of the FY 2009 budget. Since June 30, 2008, agreement has been reached with one of the two bargaining units.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City of Kentwood finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Mr. Thomas H. Chase, Finance Director, City of Kentwood, P.O. Box 8848, Kentwood, MI 49518-8848.

# BASIC FINANCIAL STATEMENTS

# Statement of Net Assets June 30, 2008

	Governmental Activities		Business-type Activities			Total
Assets						
Cash and pooled investments	\$	42,360,838	\$	7,081,550	\$	49,442,388
Accounts receivable	·	1,517,924	·	1,113,004	·	2,630,928
Special assessments receivable		10,269,568		-		10,269,568
Loans receivable		245,201		_		245,201
Due from other governments		2,277,513		_		2,277,513
Prepaid items and other assets		430,268		1,148		431,416
Capital assets:		,		•		,
Land		2,275,360		60,949		2,336,309
Construction in progress		5,788,895		66,463		5,855,358
Capital assets being depreciated, net		41,095,986		9,338,743		50,434,729
Total assets		106,261,553		17,661,857		123,923,410
Liabilities						
Accounts payable and accrued expenses		2,893,421		739,833		3,633,254
Accrued wages		335,665		-		335,665
Customer deposits		599,690		-		599,690
Due to other governments		941,796		-		941,796
Unearned revenue		78,926		-		78,926
Long-term liabilities:						
Due within one year		1,400,000		-		1,400,000
Due in more than one year		19,645,366				19,645,366
Total liabilities		25,894,864		739,833		26,634,697
Net assets						
Invested in capital assets, net of related debt		30,675,241		9,466,155		40,141,396
Restricted for:						
Police and fire milllage		320,733		-		320,733
Major street		8,598,776		-		8,598,776
Local street		2,007,128		-		2,007,128
Municipal street		5,204,370		-		5,204,370
Economic development		939,792		-		939,792
Housing commission		220,546		-		220,546
Parks		1,088,567		-		1,088,567
Street lighting		2,221,796		-		2,221,796
Landfill remediation		1,624,367		-		1,624,367
Drains		4,991,283		-		4,991,283
Capital projects		2,685,405		-		2,685,405
Unrestricted		19,788,685		7,455,869		27,244,554
Total net assets	\$	80,366,689	\$	16,922,024	\$	97,288,713

# **Statement of Activities**

# For the Year Ended June 30, 2008

			Progran	_		
<u>Functions / Programs</u>	Expenses	Indirect Expense Allocation	Charges for Services	Operating Grants and Contributions	Net (Expense) Revenue	
Governmental activities						
General government	\$ 5,325,683	\$ (643,251)	\$ 1,393,857	\$ 91,951	\$ (3,196,624)	
Public safety	14,534,437	383,408	542,151	197,911	(14,177,783)	
Highways and streets	2,845,626	899,537	884,754	2,716,689	(143,720)	
Public works	4,584,349	(1,061,693)	2,171,232	-	(1,351,424)	
Engineering services	477,714	(271,554)	-	-	(206,160)	
District court	1,258,163	58,444	1,163,460	57,718	(95,429)	
Inspections	477,345	4,592	703,141	-	221,204	
Culture and recreation	1,026,795	162,474	458,325	85,243	(645,701)	
Interest on long-term debt	750,904	<u> </u>			(750,904)	
Total governmental activities	31,281,016	(468,043)	7,316,920	3,149,512	(20,346,541)	
<b>Business-type activities</b>						
Water	1,890,396	302,603	2,668,669	-	475,670	
Sewer	2,271,131	165,440	2,860,004		423,433	
Total business-type activities	4,161,527	468,043	5,528,673		899,103	
Total	\$ 35,442,543	\$ -	\$ 12,845,593	\$ 3,149,512	\$ (19,447,438)	

(Continued)

# **Statement of Activities (Continued) For the Year Ended June 30, 2008**

	Governmental Activities		Business-type Activities		Total
Changes in net assets					
Net (expense) revenue	\$	(20,346,541)	\$	899,103	\$ (19,447,438)
General revenues:					
Property taxes:					
General operating		6,003,561		-	6,003,561
Police and fire		8,605,925		-	8,605,925
Other purposes		467,310		-	467,310
State shared revenues		3,354,831		-	3,354,831
Gain on sale of capital assets		108,626		-	108,626
Interest earnings		2,182,997		471,529	2,654,526
Other general revenues		467,540		-	467,540
Transfers - internal activities		(1,507,547)		1,507,547	 -
Total general revenues and transfers		19,683,243		1,979,076	21,662,319
Change in net assets		(663,298)		2,878,179	2,214,881
Net assets, beginning of year, as restated		81,029,987		14,043,845	95,073,832
Net assets, end of year	\$	80,366,689	\$	16,922,024	\$ 97,288,713
					(Concluded)

# Balance Sheet Governmental Funds June 30, 2008

			Special Revenue				
		General Fund		Police and Fire Millage		Major Street	
Assets		1 4114				50200	
Cash and pooled investments	\$	4,402,680	\$	606,110	\$	8,422,157	
Accounts receivable		1,500,375		-		13,624	
Special assessments receivable		-		-		-	
Loans receivable		-		-		-	
Due from other governments		1,159,242		-		1,001,924	
Inventory		6,954		-		-	
Prepaid items		415,788				4,312	
Total assets	\$	7,485,039	\$	606,110	\$	9,442,017	
Liabilities and fund balances							
Liabilities							
Accounts payable	\$	717,121	\$	285,377	\$	443,241	
Accrued wages		335,665		-		-	
Customer deposits		199,690		-		400,000	
Due to other governments		938,725		-		-	
Deferred revenue	_	221,640					
Total liabilities		2,412,841		285,377		843,241	
Fund balances							
Reserved for:							
Inventory		6,954		-		-	
Prepaid items		415,788		-		4,312	
Nonmajor special revenue funds - noncurrent mortgage loans		-		-		-	
Unreserved:							
Designated for parks and recreation		-		-		-	
Undesignated, reported in:							
General fund		4,649,456		-		-	
Special revenue funds		-		320,733		8,594,464	
Capital projects funds		-		-			
Total fund balances		5,072,198		320,733		8,598,776	
Total liabilities and fund balances	\$	7,485,039	\$	606,110	\$	9,442,017	

Capital Projects		
	Nonmajor	Total
General	Governmental	Governmental
Projects	Funds	Funds
\$ 1,812,288	\$ 27,081,189	\$ 42,324,424
-	3,925	1,517,924
9,962,960	306,608	10,269,568
-	245,201	245,201
-	116,347	2,277,513
-	-	6,954
	3,214	423,314
\$ 11,775,248	\$ 27,756,484	\$ 57,064,898
\$ -	\$ 1,230,293	\$ 2,676,032
-	-	335,665
-	-	599,690
-	3,071	941,796
9,856,275	303,212	10,381,127
9,856,275	1,536,576	14,934,310
. , ,	yy- · -	, , , , , ,
-	-	6,954
-	3,214	423,314
-	230,200	230,200
-	445,160	445,160
-	-	4,649,456
-	24,774,902	33,690,099
1,918,973	766,432	2,685,405
1,918,973	26,219,908	42,130,588
\$ 11,775,248	\$ 27,756,484	\$ 57,064,898

#### Reconciliation of Fund Balances on the Balance Sheet for Governmental Funds to Net Assets of Governmental Activities on the Statement of Net Assets

#### June 30, 2008

Fund balances - total governmental funds	\$ 42,130,588
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	
Add - capital assets (net)	49,160,241
Certain assets, such as special assessments receivable, are not due and receivable in the current period and therefore are offset with deferred revenue in the funds.	
Add - deferred special assessments receivable	10,159,487
Add - deferred delinquent personal property taxes receivable	142,714
Certain liabilities, such as bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	
Deduct - compensated absences payable	(1,230,310)
Deduct - landfill clean up and other costs	(1,330,056)
Deduct - bonds payable	(18,485,000)
Deduct - accrued interest on bonds payable	(180,975)
Net assets of governmental activities	\$ 80,366,689

# Statement of Revenue, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2008

		Special Revenue			
	General Fund	Police and Fire Millage	Major Streets		
Revenue					
Taxes	\$ 6,026,995	\$ 8,605,925	\$ -		
Special assessments	-	-	-		
Intergovernmental	3,596,769	-	2,046,617		
Licenses and permits	1,261,808	-	-		
Charges for services	3,635,687	-	-		
Fines and forfeits	1,266,988	-	-		
Investment income	487,117	310,257	585,575		
Miscellaneous	157,324		68,828		
Total revenue	16,432,688	8,916,182	2,701,020		
Expenditures					
Current:					
General government	4,440,897	-	-		
Public safety	14,351,555	20,000	-		
Highways and streets	-	-	1,097,510		
Public works	2,614,106	-	-		
Engineering services	479,760	-	-		
District court	1,316,607	-	-		
Inspections	481,937	-	-		
Culture and recreation	1,068,898	-	-		
Debt service:					
Principal Interest	-	-	-		
	-	-	1,946,227		
Capital outlay			1,940,227		
Total expenditures	24,753,760	20,000	3,043,737		
Revenues (under) over expenditures	(8,321,072)	8,896,182	(342,717)		
Other financing sources (uses)					
Sale of capital assets	86	-	-		
Transfers in	9,331,173	-	879,973		
Transfers out	(1,000,000)	(9,314,673)			
Total other financing sources (uses)	8,331,259	(9,314,673)	879,973		
Net change in fund balances	10,187	(418,491)	537,256		
Fund balances, beginning of year	5,062,011	739,224	8,061,520		
Fund balances, end of year	\$ 5,072,198	\$ 320,733	\$ 8,598,776		

Capital Projects		
General		
<b>Projects</b>	<b>Funds</b>	Funds
\$ -	\$ 501,893	\$ 15,134,813
270,326	4,686	275,012
, -	776,040	6,419,426
-	17,929	1,279,737
-	1,201,886	4,837,573
-	-	1,266,988
853,891	2,164,814	4,401,654
-	224,729	450,881
1,124,217	4,891,977	34,066,084
-	1,572,912 15,000	6,013,809 14,386,555
-	•	
-	1,425,691 737,428	2,523,201 3,351,534
-	131,420	479,760
_	_	1,316,607
-	-	481,937
_	18,700	1,087,598
	10,700	1,007,570
-	1,260,000	1,260,000
-	761,108	761,108
163,681	4,387,412	6,497,320
163,681	10,178,251	38,159,429
960,536	(5,286,274)	(4,093,345)
	100011	42.500
-	126,911	126,997
-	3,110,914	13,322,060
	(2,560,059)	(12,874,732)
	677,766	574,325
960,536	(4,608,508)	(3,519,020)
958,437	30,828,416	45,649,608
\$ 1,918,973	\$ 26,219,908	\$ 42,130,588

# Reconciliation of the Statement of Revenue, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2008

Net change in fund balances - total governmental funds	\$(3,519,020)
Amounts reported for <i>governmental activities</i> in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Add - capital outlay  Deduct - transfer of construction in progress to enterprise fund  Deduct - depreciation expense  Deduct - proceeds from sale of capital assets  Add - gain on disposal of capital assets	6,408,192 (1,954,875) (3,545,578) (126,997) 108,626
Special assessments and personal property taxes receivable are long-term in nature and are collectible over several years. However the current receipts are reflected as revenues on the fund statements.	
Add - increase in deferred special assessments receivable  Deduct - decrease in personal property taxes receivable	743,136 (23,434)
Bond proceeds provide current financial resources to governmental funds in the period issued, but issuing bonds increases long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	
Add - principal payments on long-term liabilities  Deduct - change in other long-term liabilities	1,260,000 (1,522)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds.	
Deduct - increase in compensated absences Add - decrease in accrued interest payable	(22,030) 10,204
Change in net assets of governmental activities	\$ (663,298)

# Statement of Revenue, Expenditures and Changes in Fund Balances Budget and Actual

#### General Fund For the Year Ended June 30, 2008

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenue				
Taxes	\$6,241,300	\$6,241,300	\$6,026,995	\$ (214,305)
Licenses and permits	1,222,300	1,222,300	1,261,808	39,508
Intergovernmental	3,515,100	3,515,100	3,596,769	81,669
Charges for services	3,936,700	3,936,700	3,635,687	(301,013)
Fines and forfeits	1,380,000	1,380,000	1,266,988	(113,012)
Investment income	300,000	300,000	487,117	187,117
Miscellaneous	101,000	101,000	157,324	56,324
Total revenue	16,696,400	16,696,400	16,432,688	(263,712)
Expenditures				
Current:				
General government	4,818,200	4,832,700	4,440,897	(391,803)
Public safety	14,874,100	14,874,100	14,351,555	(522,545)
Engineering services	509,700	509,700	479,760	(29,940)
Public works	2,755,900	2,755,900	2,614,106	(141,794)
District court	1,340,100	1,340,100	1,316,607	(23,493)
Inspections	535,100	535,100	481,937	(53,163)
Culture and recreation	1,071,700	1,071,700	1,068,898	(2,802)
Total expenditures	25,904,800	25,919,300	24,753,760	(1,165,540)
Revenue (under) over expenditures	(9,208,400)	(9,222,900)	(8,321,072)	901,828
Other financing sources (uses)				
Sale of capital assets	1,000	1,000	86	(914)
Transfers in	9,905,700	9,955,700	9,331,173	(624,527)
Transfers out	(695,000)	(695,000)	(1,000,000)	(305,000)
Total other financing sources (uses)	9,211,700	9,261,700	8,331,259	(930,441)
Net change in fund balance	3,300	38,800	10,187	(28,613)
Fund balance, beginning of year	5,062,011	5,062,011	5,062,011	
Fund balance, end of year	\$5,065,311	\$5,100,811	\$5,072,198	\$ (28,613)

# **Special Revenue Fund**

# Statement of Revenue, Expenditures and Changes in Fund Balance Budget and Actual

# Police and Fire Millage Fund For the Year Ended June 30, 2008

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenue Taxes	\$ 8,932,800	\$ 8,932,800	\$ 8,605,925	\$ (326,875)
Investment income	200,000	200,000	310,257	110,257
Total revenue	9,132,800	9,132,800	8,916,182	(216,618)
Expenditures Current:				
Administrative	20,000	20,000	20,000	
Revenues over expenditures	9,112,800	9,112,800	8,896,182	(216,618)
Other financing uses				
Transfers out	(9,914,100)	(9,914,100)	(9,314,673)	599,427
Net change in fund balance	(801,300)	(801,300)	(418,491)	382,809
Fund balance, beginning of year	739,224	739,224	739,224	
Fund balance, end of year	\$ (62,076)	\$ (62,076)	\$ 320,733	\$ 382,809

# **Special Revenue Fund**

# Statement of Revenue, Expenditures and Changes in Fund Balance Budget and Actual Major Street Fund

# For the Year Ended June 30, 2008

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenue				
Intergovernmental	\$ 2,358,900	\$ 2,358,900	\$ 2,046,617	\$ (312,283)
Investment income	220,000	220,000	585,575	365,575
Miscellaneous	37,200	37,200	68,828	31,628
Total revenue	2,616,100	2,616,100	2,701,020	84,920
Expenditures				
Current:				
Engineering	25,000	25,000	453,544	428,544
Administrative	175,900	175,900	184,000	8,100
Maintenance	431,000	431,000	170,211	(260,789)
Snow and ice removal	102,000	102,000	90,187	(11,813)
Traffic control	100,000	100,000	89,916	(10,084)
Miscellaneous	328,600	328,600	109,652	(218,948)
Capital outlay	3,531,400	3,531,400	1,946,227	(1,585,173)
Total expenditures	4,693,900	4,693,900	3,043,737	(1,650,163)
Revenue (under) over expenditures	(2,077,800)	(2,077,800)	(342,717)	1,735,083
Other financing sources				
Transfers in		780,000	879,973	99,973
Net change in fund balance	(2,077,800)	(1,297,800)	537,256	1,835,056
Fund balance, beginning of year	8,061,520	8,061,520	8,061,520	
Fund balance, end of year	\$ 5,983,720	\$ 6,763,720	\$ 8,598,776	\$ 1,835,056

# Proprietary Funds Statement of Net Assets June 30, 2008

	Business-type	e Activities - Ente	rprise Funds		ernmental ctivities
	Water	Sewer		Self-	insurance
	Fund	Fund	Total		Fund
Assets				•	
Current assets:					
Cash and pooled investments	\$ 3,870,284	\$ 3,211,266	\$ 7,081,550	\$	36,414
Accounts receivable	524,009	588,995	1,113,004		-
Prepaid items	1,020	128	1,148		
Total current assets	4,395,313	3,800,389	8,195,702		36,414
Noncurrent assets:					
Land	60,949	-	60,949		-
Construction in progress	66,463	-	66,463		_
Capital assets being depreciated	12,835,925	12,489,515	25,325,440		-
Less accumulated depreciation	(6,622,689)	(9,364,008)	(15,986,697)		
Total noncurrent assets	6,340,648	3,125,507	9,466,155		
Total assets	10,735,961	6,925,896	17,661,857		36,414
Liabilities Comment liabilities					
Current liabilities: Accounts payable	183,513	556,320	739,833		36,414
Net assets					
Invested in capital assets	6,340,648	3,125,507	9,466,155		-
Unrestricted	4,211,800	3,244,069	7,455,869		
Total net assets	\$ 10,552,448	\$ 6,369,576	\$16,922,024	\$	

# **Proprietary Funds**

# Statement of Revenue, Expenses and Changes in Fund Net Assets For the Year Ended June 30, 2008

	Business-type	e Activities - Ente	rprise Funds	Governmental Activities
	Water	Sewer		Self-insurance
	Fund	Fund	<b>Total</b>	Fund
Operating revenue	\$ 2,668,669	\$ 2,860,004	\$ 5,528,673	\$ 187,145
Operating expenses				
Administration	25,000	-	25,000	-
Contractual services	1,556,034	1,930,099	3,486,133	8,849
Depreciation	286,276	254,482	540,758	-
Claims	-	-	-	178,803
Supplies	178,377	78,937	257,314	-
Engineering	13,616	124,266	137,882	-
Utilities	66,964	6,013	72,977	-
Miscellaneous	66,732	42,774	109,506	
Total operating expenses	2,192,999	2,436,571	4,629,570	187,652
Operating income (loss)	475,670	423,433	899,103	(507)
Nonoperating revenue				
Investment income	265,885	205,644	471,529	507
Net income before transfers	741,555	629,077	1,370,632	-
Other financing sources (uses)				
Transfers in	317	-	317	-
Transfers out	(190,697)	(256,948)	(447,645)	
Total other financing sources (uses)	(190,380)	(256,948)	(447,328)	-
Capital contributions	1,954,875		1,954,875	
Change in net assets	2,506,050	372,129	2,878,179	-
Net assets, beginning of year	8,046,398	5,997,447	14,043,845	
Net assets, end of year	\$ 10,552,448	\$ 6,369,576	\$ 16,922,024	\$ -

# Proprietary Funds Statement of Cash Flows For the Year Ended June 30, 2008

	Business-type	e Ac	tivities - Ente	rpris	se Funds		ernmental ctivities
	Water Fund		Sewer Fund		Total	Self	-insurance Fund
Cash flows from operating activities							
Receipts from customers and users	\$ 2,625,094	\$	2,803,139	\$	5,428,233	\$	-
Receipts from interfund services provided	-		-		-		187,145
Payments to suppliers	(2,009,764)		(1,917,315)		(3,927,079)		(172,538)
Net cash provided by operating activities	 615,330		885,824		1,501,154		14,607
Cash flows from non-capital financing activities							
Transfers in	317		-		317		-
Transfers out	(190,697)		(256,948)		(447,645)		
Net cash used in non-capital							
financing activities	 (190,380)		(256,948)		(447,328)		
Cash flows from capital and related							
financing activities							
Acquisition of capital assets	(2,038,118)		(941)		(2,039,059)		-
Capital contributions	 1,954,875				1,954,875		
Net cash used in capital and related							
financing activities	(83,243)		(941)		(84,184)		
Cash flows from investing activities							
Interest earned on investments	265,885		205,644		471,529		507
Net increase in cash and							
pooled investments	607,592		833,579		1,441,171		15,114
Cash and pooled investments, beginning of year	3,262,692		2,377,687		5,640,379		21,300
Cash and pooled investments, end of year	\$ 3,870,284	\$	3,211,266	\$	7,081,550	\$	36,414
Reconciliation of operating income (loss) to net cash							
provided by operating activities							
Operating income (loss)	\$ 475,670	\$	423,433	\$	899,103	\$	(507)
Depreciation expense	286,276		254,482		540,758		-
Changes in operating assets and liabilities which provided (used) cash:							
Accounts receivable	(43,575)		(56,865)		(100,440)		-
Prepaid items	(755)		(128)		(883)		-
Accounts payable	(102,286)		264,902		162,616		15,114
Net cash provided by operating activities	\$ 615,330	\$	885,824	\$	1,501,154	\$	14,607

# Fiduciary Funds Statement of Net Assets June 30, 2008

		Private			
	Pension	<b>Purpose Trust</b>			
	and Other	Special	Agency		
	<b>Postemployment</b>	<b>Assessment</b> -	Fund Tax		
	Benefit	Deferred			
	<b>Trust Funds</b>	Payback	Collection		
Assets					
Cash and pooled investments	\$ 4,114,097	\$ 121,139	\$ 637,689		
Interest receivable	346,195	-	-		
Investments:					
Bonds	6,807,629	-	-		
Equities	10,777,162	-	-		
International	1,012,414	-	-		
Special assessments receivable		367,081			
Total assets	23,057,497	488,220	\$ 637,689		
Liabilities					
Accounts payable	36,254	-	\$ -		
Benefits payable	514,522	-	-		
Due to other governments	-	9,217	637,689		
Payable to property owners		468,436			
Total liabilities	550,776	477,653	\$ 637,689		
Net assets					
Held in trust for pension and other					
postemployment benefits	22,506,721	-			
Unrestricted		10,567			
<b>Total net assets</b>	\$ 22,506,721	\$ 10,567			

# Fiduciary Funds Statement of Changes in Net Assets For the Year Ended June 30, 2008

	Pension and Other Postemployment Benefit Trust Funds	Private Purpose Trust Special Assessment - Deferred Payback		
Additions				
Contributions:				
Employer - current year	\$ 1,012,981	\$ -		
Employer - accumulated in prior years	1,352,349			
Plan participants	198,539			
Total contributions	2,563,869	-		
Investment income	1,434,258			
Total additions	3,998,127			
Deductions				
Distributions and benefit payments	1,048,647	-		
Administrative expenses	63,279			
Total deductions	1,111,926			
Change in net assets	2,886,201	-		
Net assets held in trust				
Beginning of year	19,620,520	10,567		
End of year	\$ 22,506,721	\$ 10,567		

# NOTES TO FINANCIAL STATEMENTS

Notes to Financial Statements For the Year Ended June 30, 2008

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Kentwood, Michigan (the "City"), was incorporated in 1967 and operates under an elected Mayor-Commission form of government. The City provides the following services: public safety (police and fire), highways and streets, sanitation, culture and recreation, public improvements, planning and zoning, water and sewer and general government services.

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

### The Reporting Entity

The accompanying financial statements present the City (the primary government) and its component unit, an entity for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the City's operations, so data from these units are combined with data of the primary government. Discretely presented component units, on the other hand, are reported in a separate column in the government-wide financial statements to emphasize they are legally separate from the City. The City has no discretely presented component units.

### **Blended Component Unit**

Building Authority – The Building Authority is governed by a Board that is appointed by the Kentwood City Commission. Its sole purpose is to finance and construct the City's public buildings. It is reported in the appropriate fund category of Debt Service. A separate report is not prepared for the Building Authority.

### **Funds with Other Year Ends**

The financial statements of the Pension Trust Defined Benefit Fund have been included in the accompanying 2008 financial statements using the fiscal year ended December 31, 2007.

### **Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Indirect expenses are charged based upon a City-wide cost allocation plan which allocates costs based upon the number of full time equivalents, number of transactions, and other pertinent information. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

### Notes to Financial Statements For the Year Ended June 30, 2008

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements, except for agency funds, which do not have a measurement focus. Revenues are recorded when earned and expenses are recorded when liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. After March 1 of the following year, the County pays the City for any outstanding property (excluding personal property) taxes of that date. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. Special assessment revenue is recognized if collected within 12 months of year-end. Grant revenues are recorded when all eligibility requirements have been met. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service, landfill remediation and compensated absences expenditures are recorded only when payment is due.

Property taxes, the current portion of special assessments receivable, intergovernmental revenue, charges for services and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Police and Fire Millage Fund* accounts for funds generated by property tax collections specifically intended for police and fire protection.

The *Major Street Fund* accounts for funds specifically intended for the maintenance and construction of major streets. Financing is provided from Public Act 51 State Shared Gas and Weight Tax and miscellaneous service revenues.

The General Projects Capital Projects Fund accounts for funds accumulated from special assessments for construction projects.

The City reports the following major proprietary funds:

The *Water Fund* accounts for funds specifically intended for the operation, maintenance and capital improvements of the water supply system and retirement of related revenue bonds. Financing is provided by user charges and contributions by other funds, municipalities and customers.

### Notes to Financial Statements For the Year Ended June 30, 2008

The *Sewer Fund* accounts for funds specifically intended for the operation, maintenance and capital improvements of the sewage disposal system, and retirement of related revenue bonds. Financing is provided by user charges and contributions by other funds, municipalities and customers.

Additionally, the City reports the following fund types:

*Special Revenue Funds* are used to account for revenue from specific revenue sources (other than major capital projects) and related expenditures which are restricted for specific purposes by administrative action or law.

*The Debt Service Fund* accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

The Capital Projects Fund accounts for the revenue and expenditures for significant construction projects.

The *Internal Service Fund* accounts for the City's activities in the self-insured dental plan and charges costs provided to City departments on a cost-reimbursement basis.

The *Pension Trust Fund* is used to record the activities of the City's defined benefit pension plan.

The Other Postemployment Benefits Trust Fund is used to record the accumulation of resources for retiree health care benefits.

The *Private Purpose Trust Fund* is used to record the activity of collecting special assessments which are payable to other entities and which may revert to the City based on time limits established in various agreements.

The Agency Fund is used to account for assets held by the City in a trustee or agency capacity on behalf of outside parties, including other governments.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are transactions where the amounts are reasonably equivalent in value to the interfund services provided and other charges between the government's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish *operating* revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges for water and sewer services. Operating expenses for the enterprise fund include depreciation on capital assets and payments for services, wages and supplies. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

### Notes to Financial Statements For the Year Ended June 30, 2008

### Receivables and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet.

Any residual balances outstanding between the governmental activities and business-type activity are reported in the government-wide financial statements as "internal balances."

Accounts receivable is shown net of allowance for estimated uncollectibles. \$230,200 of the loans receivable and \$10,159,487 of special assessments receivable are not expected to be collected within one year.

### **Inventories and Prepaid Items**

Inventories are valued at cost on the first-in/first-out (FIFO) method. Inventories are recorded as expenditures when consumed rather than when purchased.

Payments made to vendors for services that will benefit periods beyond a fund's fiscal year-end are recorded as prepaid items in both government-wide and fund financial statements.

### **Budgets and Budgetary Accounting**

General Budgetary Policies – The Mayor is responsible for submitting the proposed operating budget for the following fiscal year to the City Commission. The City Commission, during its review, holds public hearings to obtain taxpayer comments. The budget is legally enacted through passage of a resolution.

Budget Transfers and Amendments – The City Commission authorizes all budgetary transfers. Supplemental appropriations, when required to provide for additional expenditures, are matched by additional anticipated revenues or an appropriation of available fund balance and must be approved by the City Commission. All budget amendments are approved by the City Commission.

Budgetary Basis of Accounting – Formal budgetary integration is employed as a management control device during the year for the General and Special Revenue Funds. The budgets are adopted on a modified accrual basis consistent with generally accepted accounting principles (GAAP).

Appropriations are authorized by resolution at the department level for the General Fund and at the fund level for Special Revenue Funds. These are the legal levels of budgetary control. Administrative control is maintained through the establishment of more detailed line-item budgets. All unexpended appropriations lapse at year-end.

### Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not a legal requirement of the City and is not employed.

### Cash and Pooled Investments

For purposes of the statement of cash flows, the City considers all assets held in the cash and investment pool to be cash equivalents because the investments are not identifiable to specific funds and the assets can be withdrawn at anytime, similar to a demand deposit account.

### Notes to Financial Statements For the Year Ended June 30, 2008

### Investments

Investments are stated at fair value. For fair value, securities traded on a national exchange are valued at the last reported sales price. The net investment income reported includes the change in fair value of the investments from the beginning of the year to the end of the year.

Statutes authorize the City to invest in the following:

- ♦ Bonds, securities, other obligations and repurchase agreements of the United States, or an agency or instrumentality of the United States.
- Certificates of deposit, savings accounts, deposit accounts, or depository receipts of a qualified financial institution.
- ♦ Commercial paper rated at the time of purchase within the 2 highest classifications established by not less than two standard rating services and that matures not more than 270 days after the date of purchase.
- ♦ Bankers acceptances of United States banks.
- Obligations of the State of Michigan and its political subdivisions that, at the time of purchase are rated as investment grade by at least one standard rating service.
- ♦ Mutual funds registered under the Investment Company Act of 1940 with the authority to purchase only investment vehicles that are legal for direct investment by a public corporation.
- External investment pools as authorized by Michigan Public Act 20 of 1943, as amended.

The City's defined benefit retirement plan's investments are held in trust by two local banks. Michigan compiled law authorizes the system to invest in stocks, bonds, certificates of deposits and authority of other investments. The City's other postemployment benefit plan's investments are held in trust with ICMA Retirement Corporation.

### Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the governmental activities column in the government-wide financial statements. The capitalization threshold ranges from \$10,000 - \$25,000. Capital assets are defined by the government as assets with an initial, individual cost of more than \$10,000 (amount not rounded) and an estimated useful life in excess of three years. Such assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated capital assets are valued at their estimated fair market value on the date received. Infrastructure assets are recorded as capital expenditures at the time of purchase in the fund financial statements (statement of governmental fund revenue, expenditures and changes in fund balance) and are subsequently capitalized on the government-wide statements

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable.

No interest expense has been incurred or capitalized on capital assets reported in governmental funds.

### Notes to Financial Statements For the Year Ended June 30, 2008

Depreciation is computed using the straight-line method over the estimated useful lives of the related assets as follows:

	Years
Buildings, equipment, water mains, meters, storage tanks and sewer mains	50
Storage tank improvements	15
Transportation and other equipment	4-20
Public domain infrastructure	20-45

### **Property Taxes**

City summer property taxes are attached as an enforceable lien on property as of July 1st. Taxes are levied July 1 and are due without penalty on or before August 20. These summer tax bills include the City's own property taxes and taxes billed on behalf of other governmental entities. Real property taxes not collected as of March 1 are turned over to Kent County for collection. Collection of delinquent personal property taxes remains the responsibility of the City Treasurer.

The City also acts as a collection agent for various governments for winter property taxes. Taxes collected on behalf of other governmental entities are paid to them periodically and are accounted for in an agency fund.

### Risk Management and Benefits

The City is a member of the Michigan Municipal League Workers' Compensation Fund. Premiums from participants of the fund provide coverage to pay claims, administrative expenses and to purchase reinsurance to protect the fund and members against exceptionally large losses. No deductible is required for City claims.

The City is a member of the Michigan Municipal League Liability and Property Pool. Premiums from participants of the fund are arrived at through underwriting procedures administered by the Meadowbrook Insurance Group. The claims, administrative expenses and reinsurance are provided for by the premiums collected. Various deductibles are maintained to place the responsibility for small charges with the insured. Deductible examples: liability, \$5,000; blanket real and personal property including buildings, personal property and property in the open, \$5,000; and electronic data processing equipment, \$1,000.

The City has transferred the risk of loss associated with employee health care by purchasing health insurance from commercial insurance carriers. On October 1, 2006, the City established a self-funded dental plan using a third party administrator for claims processing.

Settled claims have not exceeded insurance coverage in any of the past three years. There have been no significant reductions in insurance coverage from the past year.

### Notes to Financial Statements For the Year Ended June 30, 2008

### Deferred Revenue

Governmental funds report *deferred revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period or for resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *deferred revenue* reported in the governmental funds were as follows:

Escrows for recreation department purposes	\$ 61,272
Litigation settlement (General Fund)	17,654
City's portion of delinquent personal property taxes	
receivable (General Fund)	142,714
Special assessments	10,159,487
	\$10,381,127

### Compensated Absences

City employees are granted vacation days in varying amounts based on length of service. Employees must use earned vacation time within 12 months from their last anniversary date with a maximum carryover of 160-218.25 hours. Upon termination, discharge, retirement or death, employees are paid for unused vacation time at the current rate. Sick leave is accumulated at the rate of from 8 to 12 hours per month of employment depending on bargaining unit. Unused accumulated sick leave, up to a maximum of from 90 to 150 days at a rate of from \$1.00 to \$1.50 per day times the years of continuous service, is paid to employees who meet specified years of service and who die, retire or terminate in good standing based on bargaining unit. These liabilities are included on the government-wide financial statements.

### 2. EXCESS OF EXPENDITURES OVER APPROPRIATIONS IN BUDGETARY FUNDS

During the year ended June 30, 2008 the City incurred expenditures in certain budgeted funds which were in excess of the amounts appropriated, as follows:

	Total Appropriations	Amount of Expenditures	Budget Variance
General Fund:			
Culture and recreation - Library	\$ 92,800	\$ 96,050	\$ 3,250
Transfers out	695,000	1,000,000	305,000
Local Street Fund – Transfers out	125,000	128,147	3,147
Municipal Street Fund:			
Highways and streets	55,000	75,884	20,884
Capital outlay	35,000	57,365	22,365
Transfers out	1,630,000	1,727,354	97,354
Postemployment Benefits Fund – General			
government	24,000	1,508,441	1,484,441

Notes to Financial Statements For the Year Ended June 30, 2008

### 3. DEPOSITS AND INVESTMENTS

The captions on the government-wide and fiduciary fund statements related to deposits and investments, are as follows:

	Governmental Activities	Business-type Activities	Fiduciary Funds	Total
Cash and pooled investments Investments	\$42,360,838	\$7,081,550	\$ 4,872,925 18,597,205	\$54,315,313 18,597,205
Total deposits and investments	\$42,360,838	\$7,081,550	\$23,470,130	\$72,912,518
Cash and investments are comp	oosed of the following	at year-end:		
Deposits Petty cash Investmen				\$ 3,268,102 3,700 69,640,716
Total dep	oosits and investmen	ts		\$72,912,518

Deposits are in two (2) financial institutions located in Michigan.

### Investment and Deposit Risk

Interest Rate Risk. State law limits the allowable investments and the maturities of some of the allowable investments as identified in Note 1 (summary of significant accounting policies). The City's investment policy does not have specific limits in excess of state law on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The maturity dates for each investment held at yearend are summarized as follows:

	Primary Government at 06/30/2008	Pension Trust Fund at 12/31/2007		
No maturity	\$ 21,087,707	\$ 20,966,342		
Less than 1 year	4,280	577,328		
1 to 5 years	1,296,647	-		
6 to 10 years	999,019	-		
11 to 15 years	2,152,496	-		
16 to 20 years	4,230,459	-		
21 to 25 years	2,203,490	-		
26 to 30 years	16,122,949			
	\$ 48,097,046	\$ 21,543,670		

### Notes to Financial Statements For the Year Ended June 30, 2008

Credit Risk. State law limits investments to specific government securities, certificates of deposits and bank accounts with qualified financial institutions, commercial paper with specific maximum maturities and ratings when purchased, bankers acceptances of the City's specific financial institutions, qualified mutual funds and qualified external investment pools as identified in Note 1 (summary of significant accounting policies). The investment policy does not have specific limits in excess of state law on investment credit risk. The ratings for investments held at year end with the exception of the Defined Benefit Plan assets, which are reported as of December 31, 2007 are summarized as follows:

	_	Primary Sovernment t 06/30/2008	Pension Trust Fund at 12/31/2007		
Not rated	\$	-	\$	3,316,132	
S&P AAA		48,097,046	577,328		
S&P AA		-		1,658,668	
Morningstar 3 stars		-		5,600,029	
Morningstar 4 stars		-		4,931,521	
Morningstar 5 stars				5,459,992	
	\$	48,097,046	\$	21,543,670	

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned. The City minimizes this risk by pre-qualifying the financial institutions, broker/dealers, intermediaries, and advisors to be in compliance with the requirements set forth in the City's investment policy. As of year end, \$3,291,062 of the City's bank balance of \$3,455,936 was exposed to custodial credit risk because it was uninsured and uncollateralized.

*Custodial Credit Risk – Investments*. Following is a summary of the City's investments as of June 30, 2008 and pension trust investments as of December 31, 2007:

	_	Primary Sovernment ± 06/30/2008	Pension Trust Fund at 12/31/2007			
Money market funds	\$	-	\$	2,946,465		
U.S. agencies		27,009,339		577,328		
Mutual funds		21,087,707		_		
Bonds		-		6,230,301		
Equity securities		-		10,777,162		
International investments				1,012,414		
	\$	48,097,046	\$	21,543,670		

### Notes to Financial Statements For the Year Ended June 30, 2008

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City minimized this risk by pre-qualifying the financial institutions, brokers/dealers, intermediaries and advisors to be in compliance with the requirements set forth in the City's investment policy. Of the above mutual fund investments, the City's custodial credit risk exposure cannot be determined because the mutual funds do not consist of specifically identifiable securities.

Concentration of Credit Risk. State law limits allowable investments but does not limit concentration of credit risk as identified in Note 1 (summary of significant accounting policies). The City's investment policy does not have specific limits in excess of state law on concentration of credit risk. All investments held at year end are reported summarized with the exception of the Defined Benefit Plan assets which are reported as of December 31, 2007.

Subsequent to June 30, 2008, there has been a significant decline in fair value of certain investments due to market conditions.

### 4. INTERFUND TRANSACTIONS

Transfers in and out for the year ended June 30, 2008 are as follows:

	Transfers in									
	Nonmajor									
		General		Major	Go	vernmental	V	Vater		
Transfers out		Fund		Streets		Funds		<b>Fund</b>		Totals
General fund	\$	_	\$	-	\$	1,000,000	\$	_	\$	1,000,000
Police and fire millage fund		9,314,673		-		-		-		9,314,673
Nonmajor governmental funds		16,500		879,973		1,663,269		317		2,560,059
Water fund		-		-		190,697		-		190,697
Sewer fund				-	_	256,948				256,948
Totals	\$	9,331,173	\$	879,973	\$	3,110,914	\$	317	\$	13,322,377

Transfers are used to: (1) move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them; (2) move receipts restricted to or allowed for debt service from the funds collecting the receipts to the debt service fund as debt service payments become due; and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

# CITY OF KENTWOOD, MICHIGAN Notes to Financial Statements

For the Year Ended June 30, 2008

### 5. CAPITAL ASSETS

The capital assets activities for the year are as follows:

	Balance July 1, 2007	Restatement	Additions	Deletions	Balance June 30, 2008
<b>Governmental activities</b>					
Capital assets not being depreciated:					
Land	\$ 2,275,360	\$ -	\$ -	\$ -	\$ 2,275,360
Construction in progress	2,533,843	1,375,351	5,056,099	3,176,398	5,788,895
Total capital assets not being depreciated	4,809,203	1,375,351	5,056,099	3,176,398	8,064,255
Capital assets being depreciated:					
Land improvements	1,170,236	-	160,000	-	1,330,236
Buildings	25,949,520	-	-	-	25,949,520
Equipment	1,784,093	-	1,182,378	146,149	2,820,322
Vehicles	5,535,653	-	157,065	236,858	5,455,860
Infrastructure	40,216,982		1,074,173		41,291,155
Total capital assets being depreciated	74,656,484		2,573,616	383,007	76,847,093
Less accumulated depreciation for:					
Land improvements	(679,186)	-	(78,929)	-	(758,115)
Buildings	(5,921,405)	-	(973,534)	-	(6,894,939)
Equipment	(1,407,724)	-	(258,795)	(135,026)	(1,531,493)
Vehicles	(3,013,416)	-	(519,172)	(229,610)	(3,302,978)
Infrastructure	(21,548,434)		(1,715,148)		(23,263,582)
Total accumulated depreciation	32,570,165		(3,545,578)	(364,636)	(35,751,107)
Net capital assets being depreciated	42,086,319		(971,962)	18,371	41,095,986
Total governmental activities capital assets	\$ 46,895,522	\$ 1,375,351	\$ 4,084,137	\$ 3,194,769	\$ 49,160,241

### Notes to Financial Statements For the Year Ended June 30, 2008

	Balance July 1, 2007	Additions Disposals		Balance June 30, 2008		
<b>Business-type activities</b>						
Capital assets, not being depreciated:						
Land	\$ 60,949	\$ -	\$ -	\$ 60,949		
Construction in progress		66,463		66,463		
Total capital assets not being depreciated	60,949	66,463		127,412		
Capital assets, being depreciated:						
Buildings	260,229	-	-	260,229		
Equipment	475,864	1,752,332	-	2,228,196		
Meters	820,430	16,364	-	836,794		
Water mains	6,712,533	203,900	-	6,916,433		
Sewer mains	12,433,709	-	-	12,433,709		
Storage	2,650,079			2,650,079		
Total capital assets being depreciated	23,352,844	1,972,596		25,325,440		
Less accumulated depreciation for:						
Buildings	(132,404)	(5,726)	-	(138,130)		
Equipment	(240,953)	(17,259)	-	(258,212)		
Meters	(431,329)	(20,039)	-	(451,368)		
Water mains	(3,992,808)	(174,628)	-	(4,167,436)		
Sewer mains	(9,109,527)	(248,674)	-	(9,358,201)		
Storage	(1,538,918)	(74,432)		(1,613,350)		
Total accumulated depreciation	(15,445,939)	(540,758)		(15,986,697)		
Net capital assets, being depreciated	7,906,905	1,431,838		9,338,743		
Net business-type activities capital assets	\$ 7,967,854	\$ 1,498,301	\$ -	\$ 9,466,155		

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities: General government Highways and streets Public safety Public works Culture and recreation	\$ 178,272 1,688,467 1,044,477 532,691 101,671
Total depreciation expense - Governmental activities	\$3,545,578
Business-type activities: Water Sewer	\$ 286,276 254,482
Total depreciation expense - Business-type activities	\$ 540,758

Notes to Financial Statements For the Year Ended June 30, 2008

### 6. LONG-TERM OBLIGATIONS

The following is a summary of long-term obligation transactions of the City:

	Balance July 1, 2007	Additions	Deletions	Balance June 30, 2008	Due within One Year
Governmental activities					
2001 Building Authority Bonds, due in installments of \$540,000 to \$860,000 through 2016; interest at 3.0% to 4.7%.	\$ 6,420,000	\$ -	\$ 590,000	\$ 5,830,000	\$ 615,000
2003 Capital Improvement Bonds, due in installments of \$365,000 to \$720,000 through 2024; interest at 2.0% to 4.4%.	8,870,000	-	385,000	8,485,000	395,000
2005 Capital Improvement Bonds, due in installments of \$265,000 to \$420,000 through 2020; interest at 4.0% to 4.1%.	4,455,000		285,000	4,170,000	290,000
Subtotal installment debt	19,745,000	-	1,260,000	18,485,000	1,300,000
Compensated absences	1,208,280	22,030	-	1,230,310	-
Landfill clean-up and other costs	1,328,534	1,522		1,330,056	100,000
Total other long-term obligations	\$ 22,281,814	\$ 23,552	\$ 1,260,000	21,045,366	\$ 1,400,000
Less: current portion				1,400,000	
Long-term portion				\$ 19,645,366	

Accrued vacation/compensated absences are generally liquidated from the general fund. Landfill clean-up and other costs are generally liquidated from the landfill remediation fund.

The annual requirements to maturity on the long-term obligations outstanding (except accrued vacation/compensated absences and landfill clean-up) as June 30, 2008 are as follows:

	Government	<b>Governmental Activities</b>			
Year Ended	Principal	Interest	Requirements		
•000	h 1 200 000	<b>* = 1 0 0 5 1</b>	<b></b>		
2009	\$ 1,300,000	\$ 718,964	\$ 2,018,964		
2010	1,350,000	674,723	2,024,723		
2011	1,405,000	626,659	2,031,659		
2012	1,455,000	574,672	2,029,672		
2013	1,515,000	518,660	2,033,660		
2014-2018	6,790,000	1,652,449	8,442,449		
2019-2023	3,950,000	547,014	4,497,014		
2024	720,000	15,840	735,840		
	\$18,485,000	\$5,328,981	\$23,813,981		

### Notes to Financial Statements For the Year Ended June 30, 2008

### 7. PENSION PLANS

### Defined Benefit Plan

The City of Kentwood Employee Pension Plan (Plan) is a single employer defined benefit plan which covers some employees of the City. The Plan is administered by the City with some aspects of plan administration contracted to various specialists. All employees of the City, exclusive of those participating in the defined contribution plan, who are at least 21 years of age, working more than 1,300 hours and having at least one year of service are eligible to participate in the Plan. A separate financial report for this plan is not issued. Membership of the Plan consisted of the following at January 1, 2008, the date of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits Terminated members not yet receiving benefits	21 7
Active plan members	74
	102_

Benefits partially vest after five years of service and vest 100% after ten years of service. Normal retirement is at age 50 to 60 depending on bargaining unit. However, the participant may elect early or late retirement. Upon ten years of service, a participant is entitled to receive a benefit equal in value to a single life annuity on the participant's life with the annual retirement benefit equal to 2.5% to 2.7% of the participant's average annual compensation (highest five of last ten years compensation) multiplied by the number of years of service, not to exceed Internal Revenue Service 415 limits. The maximum retirement benefit is 75% to 80% of final average compensation. The Plan also provides death benefits as determined by the Plan document. The Plan also provides police and fire participants with duty-related disability benefits as specified by the Plan document.

### Summary of Significant Accounting Policies

The financial statements of the City's defined benefit pension plan are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. The City's contributions are recognized when due and a formal commitment to provide the contribution has been made. Benefits and refunds are recognized when due and payable according to the terms of the Plan.

Plan investments are reported at fair value with plan administrative costs being financed by the plan.

### **Contributions**

The City's Plan benefits and contribution requirements were established and may be amended under the authority of the City Commission and under agreements with the City's collective bargaining units representing various classes of employees.

The Plan's funding policy is that employees will contribute a fixed portion of their pay at rates specified in the Plan document, and the employer will contribute any remaining required amounts as determined by an annual actuarial valuation.

### Notes to Financial Statements For the Year Ended June 30, 2008

Current rates of employee contributions are 4% of compensation for police—supervisory participants, 5% of compensation for police-patrol participants, 5% for firefighter participants, and 3% for participants who are members of Kentwood General Employees Association (KGEA) and the 62-B District Court. The Plan does not permit or require other participant contributions. The Plan also calls for the City to contribute amounts sufficient to fund the Plan in accordance with minimum funding standards of the Internal Revenue Code. There are no long-term contracts for contributions to the Plan. The Plan has no legally required reserves. The annual required contribution for the City during the plan year ended December 31, 2007 was \$880,000.

Net pension obligation – end of the year	\$	-
Contribution made by the City	880	,000
Annual required contribution/annual pension cost	880	,000
Net pension obligation – beginning of year	\$	-

### **Funding Status and Progress**

The annual required contribution was determined as part of an actuarial valuation of the Plan as of January 1, 2008. Significant actuarial assumptions used in determining the annual required contribution include (a) rate of return on the investment of present and future assets of 7.5% per year compounded annually, (b) projected salary increases of 4% per year attributable to inflation, and (c) additional cost-of-living salary increases of 3% per year.

The City's funding policy for periodic employer contributions are at actuarially determined rates that, expressed as percentage of annual covered payroll, are designed to accumulate sufficient assets to pay benefits when due. The normal cost and actuarial accrued liability are determined using an entry age normal actuarial funding method. Unfunded actuarial accrued liabilities are being amortized as a level dollar over an open period of ten years. During the Plan year ended December 31, 2007, contributions totaling \$1,078,539 (\$880.000 employer and \$198.539 employee) were made.

The actuarial value of assets has been determined utilizing as smoothing technique which considers asset projected and market values.

### **Trend Information**

	Annual			
	Pension	Percentage	Net	
Plan year ended	Cost	of APC	Pension	
December 31,	(APC)	Contributed	Obligation	
2005	\$ 770,000	100%	\$	-
2006	800,000	100%		-
2007	880,000	100%		_

### Notes to Financial Statements For the Year Ended June 30, 2008

### **Defined Contribution Plan**

The City of Kentwood Defined Contribution Pension Plan provides pension benefits for substantially all employees working more than 1,300 hours per year exclusive of those participating in the City's defined benefit plan. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings.

Employees are eligible to participate immediately upon employment. The City contributes 7-12% of each participant's compensation to the Plan. The City's contributions are partially vested after two years of service and 100% vested after seven years of service. The Plan provisions and contribution amounts were established by City Commission, based on collective bargaining agreements, and may be amended by City Commission. The Plan is administered by the ICMA Retirement Corporation.

The City's total payroll for the year ending June 30, 2008 was approximately \$13,299,000. The City's contribution of approximately \$735,900 was calculated using the employee compensation amount of approximately \$8,231,000. City employees also made pre-tax mandatory contributions to the Plan totaling approximately \$306,500, which was 0-6% of covered payroll.

### 8. SELF INSURANCE

Beginning in October 2006, the City was self-insured for dental coverage on a pay-as-you-go basis. The self-insurance program is administered by a third party administrator. Dental benefits are paid out of the internal service fund. Changes in the estimated liability are as follows:

	<u>2008</u>	<u>2007</u>		
Liability, beginning of year Estimated claims incurred Claim payments	\$ 21,300 163,689 (148,575)	\$ 124,762 (103,462)		
Liability, end of year	<u>\$ 36,414</u>	<b>\$ 21,300</b>		

The above liability represents actual known payments made after year-end for claims occurring on or before year-end. No additional, estimated amount is recorded in the government-wide statement of net assets.

### 9. POSTEMPLOYMENT BENEFITS

Plan description. The City of Kentwood, Michigan Post-Retirement Medical Plan (the "Plan") is a single-employer defined benefit healthcare plan administered by the City of Kentwood. In addition to the retirement benefits described above, the Plan provides health insurance benefits to certain retirees and their beneficiaries, which are advance-funded on a discretionary basis. In accordance with the collective bargaining agreements, retirees receive an employer-paid benefit toward health insurance premiums for the retiree and spouse. The retiree benefit amount is determined by multiplying \$12.00 by the employee's years of continuous active service. Upon the death of the employee or spouse, the employer's contribution will be reduced by 25%. The employer's contributions cease when the employee becomes eligible for Medicare benefits. The Plan is included as an other postemployment benefits trust fund in the City's financial statements; a stand-alone financial report of the Plan has not been issued.

### Notes to Financial Statements For the Year Ended June 30, 2008

Funding policy. The contribution requirements of Plan members and the City are established and may be amended by the City's Trustees. The required contribution is based on actuarially determined financing requirements, with an additional amount to prefund benefits as determined annually by the City. For the year ended June 30, 2008, the City contributed \$132,981 to the Plan, including \$69,710 for current service cost, and an additional \$63,271 to amortize the unfunded actuarial liability. Plan members receiving benefits contributed \$0 for postemployment health coverage.

Annual OPEB Cost and Net OPEB Obligation. The City's other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarially accrued liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the Plan, and changes in the City's net OPEB obligation:

Annual required contribution Interest on net OPEB obligation Adjustment to annual required contribution	\$ 132,981 - -
Net OPEB cost (expense) Contributions made	132,981 (132,981)
Increase in net OPEB obligation Net OPEB obligation, beginning of year	- -
Net OPEB obligation, end of year	\$ -

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation for 2008 and the two preceding years were as follows:

### **Three-Year Trend Information – OPEB**

Year <u>Ending</u> 06/30/2006 06/30/2007	Percentage							
Vear	Annual OPEB	of Annual OPEB Cost	Net OPEB					
	Cost_	<b>Contributed</b>	<b>Obligation</b>					
06/30/2006	\$ 332,244	100%	\$ -					
06/30/2007	320,793	100	-					
06/30/2008	132,981	100	-					

Funded status and funding progress. As of June 30, 2008, the date of the most recent actuarial valuation, the Plan was 99.1% funded. The actuarial accrued liability for benefits was \$1,499,026, and the actuarial value of assets was \$1,485,329, resulting in an unfunded actuarial accrued liability (UAAL) of \$13,697. The covered payroll (annual payroll of the active employees covered by the Plan) was \$12,693,981 and the ratio of the UAAL to the covered payroll was 0.1%.

### Notes to Financial Statements For the Year Ended June 30, 2008

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumption about the probability of occurrence of events far into the future. Examples include assumptions about future employment and mortality. Amounts determined regarding the funded status of the Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial methods and assumptions. Projections of benefits for financial reporting purposes are based on the substantive Plan (the Plan as understood by the employer and the Plan members) and include the types of benefits provided at the time of each valuation, and the historical pattern of sharing of benefit costs between the employer and Plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the June 30, 2008 actuarial valuation, the entry age actuarial cost method was used. The actuarial assumptions include: (a) a rate of return on investments of 6.5%; (b) a discount rate of 6.5%. The actuarial value of assets was determined using techniques that smooth the effects of short-term volatility in the fair value of investments over a five-year period. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll over 5 years on a closed basis.

### 10. COMMITMENTS, CONTINGENCIES AND SUBSEQUENT EVENTS

### Landfill

Paris Township, which later became the City of Kentwood, operated the old Kentwood Landfill from the late 1940's through 1972 at which time Kent County assumed operations until the landfill closed in May 1976. In 1980, the landfill was placed on the U.S. Environmental Protection Agency (EPA) Superfund national priority list of contamination sites. Recent studies of the landfill show that a variety of solvents, inorganic compounds and metals have contaminated groundwater. The EPA has also concluded that leachate, a hazardous liquid which seeps from refuse, might find its way into nearby Plaster Creek if corrective action is not taken.

Kent County and the EPA have negotiated a settlement to clean up the landfill over a 40-year period. On August 6, 1991, the City Commission approved an arrangement with the County whereby the City would be responsible for 20% of the total clean-up costs as a result of its prior operation of the landfill. The current present value estimate of remaining clean-up costs over the next 35 years is \$6,650,280, of which the City would be responsible for \$1,330,056. Expenditures of \$71,869 were incurred for landfill clean-up during fiscal year 2008. Under the plan developed by the EPA, contaminated groundwater and leachate would be pumped out, treated and the soil-and-clay cap, which covers the dump, would be upgraded. Fencing would also be installed around the site.

The City is to cover these costs with a 15 year millage that was approved by voters in November 1994. As of June 30, 2008, the City has accounted for the \$1,330,056 in the government-wide financial statements.

### Notes to Financial Statements For the Year Ended June 30, 2008

### 11. FEDERAL FUNDING

The Michigan Department of Transportation (MDOT) received and expended \$686,300 in federal funds on behalf of the City's Major Streets Special Revenue Fund. These monies will be included in the State of Michigan's single audit. Because the City expended less than \$500,000 in directly administered federal awards, no single audit was required for the year ended June 30, 2008.

### 12. LITIGATION

In the normal course of its activities, the City has become a party in various legal actions, including property tax assessment appeals. Management of the City is of the opinion that the outcome of such actions will not have a material effect on the financial position of the City. Amounts reserved for losses related to legal actions have been included as other obligations in the financial statements.

### 13. RESTATEMENT

Beginning net assets of governmental activities and construction in progress were increased by \$1,375,351 to properly account for capital asset additions during the years 2004 through 2007 that were expensed in those periods, rather than being capitalized as the related costs were incurred.

\* \* \* \* \*

# REQUIRED SUPPLEMENTARY INFORMATION

### REQUIRED SUPPLEMENTARY INFORMATION SECTION

### FOR THE YEAR ENDED JUNE 30, 2008

### **Defined Benefit Pension Plan**

\* The Annual Required Contribution (ARC) is the contribution required from the employer for the given year.

\*\*The percentage of the ARC actually contributed by the employer for the given year.

The information presented in the required supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest valuation date follows:

Valuation Date January 1, 2008

Entry Age Normal, Frozen Initial Liability Actuarial cost method

(normal costs are allocated as a level

percentage of pay)

Amortization method Level dollar, open

Remaining amortization period 8 years (based on \$895,000 employer

contribution in June 2008)

Asset valuation method Market value

Actuarial assumptions:

Retirement age

Later of age 65 or 5<sup>th</sup> anniversary of participation for non-uniform participants; if a participant immediately retires from employment, age 60 with 10 years of service for non-uniform participants; earlier of 55 with 10 years of service for police participants, or age 54 with 15 years of services for police-supervisory participants; or age 50 with 15 years of service for police-patrol participants; age

55 for firefighter participants.

7.5% per year Investment rate of return

Projected salary increases 4% per year

RP-2000 Mortality Table with Projection Mortality table

Scale AA (sex distinct)

Turnover rates Crocker-Sarason-Straight T-1

Disability table 100% 1964 Old Age, Survivor and Disability Insurance

90% of all active participants are assumed Marriage assumption

to be married

Cost-of-living adjustments:

Basic benefits None

Maximum salary increases 3% per year

Maximum benefit increases 3% per year

# $\begin{array}{c} \textbf{REQUIRED SUPPLEMENTARY INFORMATION SECTION} \\ \textbf{(CONTINUED)} \end{array}$

### FOR THE YEAR ENDED JUNE 30, 2008

### **Defined Benefit Pension Plan**

Trend information gives an indication of the progress made in accumulating sufficient assets to pay benefits when due.

### **Schedule of Funding Progress**

Actuarial valuation date	(a) Market value of assets	(b) Actuarial accrued liability (AAL)	(c) Unfunded AAL (UAAL) (b) – (a)	(d) Funded ratio ((a)/(b))	(e) Covered Payroll	(f) UAAL as a percentage of covered payroll ((c)/(e))
1/1/1999	\$10,430,308	\$15,326,356	\$4,896,048	68.1%	\$6,462,913	75.8%
1/1/2000	12,421,649	17,283,537	4,861,888	71.9%	7,109,449	68.4%
1/1/2001	11,006,422	14,174,019	3,167,597	77.7%	5,616,123	56.4%
1/1/2002	11,480,298	14,610,616	3,130,318	78.6%	4,845,396	64.6%
1/1/2003	10,684,908	13,973,826	3,288,918	76.5%	5,119,257	64.2%
1/1/2004	13,592,995	16,754,125	3,161,130	81.1%	5,163,925	61.2%
1/1/2005	15,702,758	18,606,907	2,904,149	84.4%	5,347,504	54.3%
1/1/2006	17,380,075	20,916,988	3,536,913	83.1%	5,261,799	67.2%
1/1/2007	19,655,594	23,791,747	4,136,153	82.6%	5,061,348	81.7%
1/1/2008	21,057,646	25,141,606	4,083,960	83.7%	5,090,347	80.2%

### **Schedule of Contributions**

Plan year Ended December 31	Annual Required Contribution	Contribution from Employees	Contribution from Employer	Total Amount Contributed	Employer Percentage Contributed **
1998	\$ 860,000	\$ 207,153	\$ 860,000	\$ 1,067,153	100.00%
1999	950,000	227,384	950,000	1,177,384	100.00%
2000	1,050,000	231,951	1,050,000	1,281,951	100.00%
2001	765,000	202,710	765,000	967,710	100.00%
2002	710,000	194,221	710,000	904,221	100.00%
2003	850,000	199,289	850,000	1,049,289	100.00%
2004	870,000	202,448	870,000	1,072,448	100.00%
2005	770,000	210,135	770,000	980,135	100.00%
2006	800,000	203,374	800,000	1,003,374	100.00%
2007	880,000	198,539	880,000	1,078,539	100.00%

# REQUIRED SUPPLEMENTARY INFORMATION SECTION (CONTINUED)

### FOR THE YEAR ENDED JUNE 30, 2008

### **Other Postemployment Benefits Plan**

Trend information gives an indication of the progress made in accumulating sufficient assets to pay benefits when due.

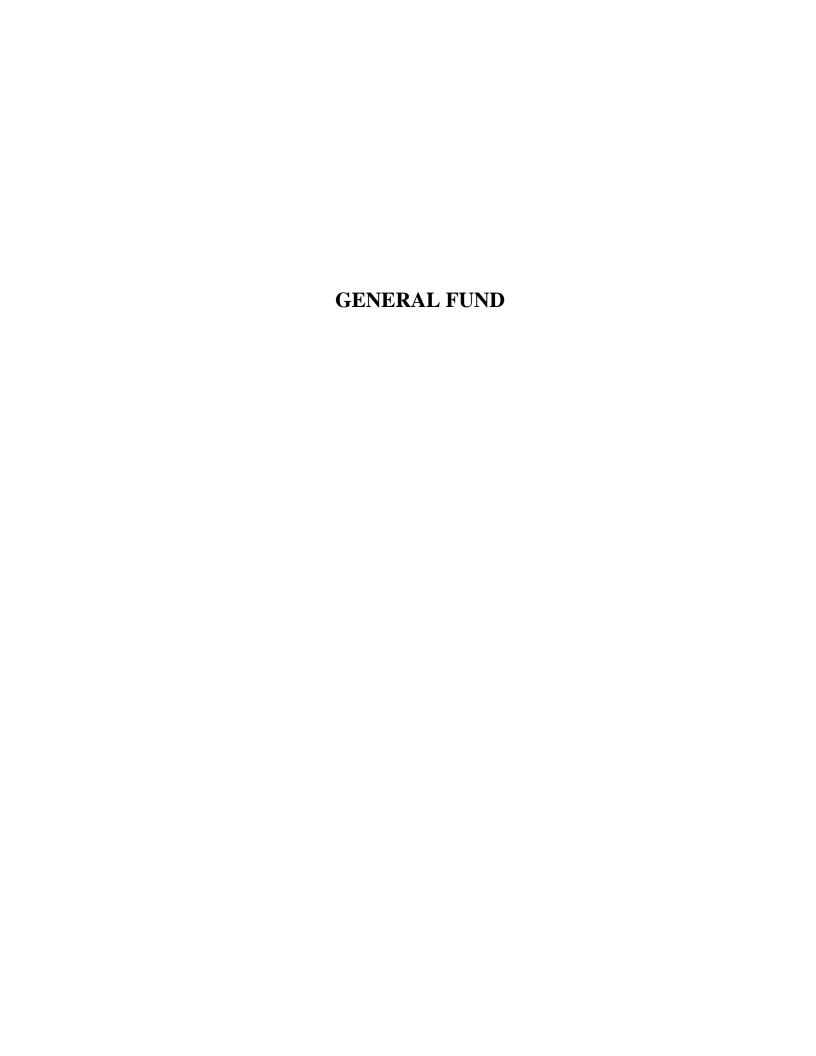
### **Schedule of Funding Progress**

Actuarial valuation date	(a) Market value of assets	(b) Actuarial accrued liability (AAL)	(c) Unfunded AAL (UAAL) (b) – (a)	(d) Funded ratio ((a)/(b))	(e) Covered Payroll	(f) UAAL as a percentage of covered payroll ((c)/(e))
06/30/2006	\$ 927,258	\$ 1,569,340	\$ 642,082	59.1%	\$12,458,060	5.2%
06/30/2007	1,283,439	1,639,119	355,680	78.3%	12,338,199	2.9%
06/30/2008	1,485,329	1,499,026	13,697	99.1%	12,693,981	0.1%

### **Schedule of Contributions**

Plan year Ended June 30	Annual Required Contribution	Contribut from Employe		Contribution from Employer	Total Amount Contributed	Employer Percentage Contributed **
2003	\$ 193,050	\$	_	\$ 193,050	\$ 193,050	100.00%
2004	155,399	·	-	155,399	155,399	100.00%
2005	276,207		-	276,207	276,207	100.00%
2006	332,244		-	332,244	332,244	100.00%
2007	320,793		-	320,793	320,793	100.00%
2008	132,981		-	132,981	132,981	100.00%

### COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES



# Detail Schedule of Revenue, Expenditures, and Changes in Fund Balance Budget and Actual General Fund

### For the Year Ended June 30, 2008

		Original Budget	Final Budget		Actual Amount		Variance with Final Budget	
Revenue								(244.20.7)
Taxes	\$	6,241,300	\$	6,241,300	\$	6,026,995	\$	(214,305)
Licenses and permits								
Permits and inspection fees		685,500		685,500		669,351		(16,149)
Local licenses		516,800		516,800		572,259		55,459
State liquor licenses		20,000		20,000		20,198		198
Total licenses and permits		1,222,300		1,222,300		1,261,808		39,508
Intergovernmental								
Local grants		10,000		10,000		18,914		8,914
State shared revenue		3,352,100		3,352,100		3,354,831		2,731
State grants		113,000		113,000		173,013		60,013
Federal grants		40,000		40,000		50,011		10,011
Total intergovernmental		3,515,100		3,515,100		3,596,769		81,669
Charges for services								
Tax collection fees		915,000		915,000		924,690		9,690
Public works services		1,529,300		1,529,300		1,197,328		(331,972)
Recreation fees		378,900		378,900		312,196		(66,704)
Internal charges administration		494,100		494,100		499,300		5,200
Water department - accounting and								
administrative charges		31,000		31,000		31,000		-
Engineering		279,200		279,200		273,600		(5,600)
Police, fire and library fees		170,000		170,000		236,564		66,564
Cemetery		40,000		40,000		37,554		(2,446)
Zoning fees		33,500		33,500		34,483		983
Passport fees		20,000		20,000		43,248		23,248
Judge's salary subsidy		45,700		45,700		45,724		24
Total charges for services		3,936,700		3,936,700		3,635,687		(301,013)
Fines and forfeits								
Court fines		1,200,000		1,200,000		1,163,460		(36,540)
Delinquent tax - interest penalties		180,000		180,000		103,528		(76,472)
Total fines and forfeits		1,380,000		1,380,000		1,266,988		(113,012)
Investment income		300,000		300,000		487,117		187,117
Miscellaneous								
		30,000		30,000		29,853		(147)
Rental income		35,000		35,000		46,644		11,644
Miscellaneous		36,000		36,000		80,827		44,827
Total miscellaneous		101,000		101,000		157,324		56,324
Total revenue		16,696,400		16,696,400		16,432,688		(263,712)
Miscellaneous  Total miscellaneous		35,000 36,000 101,000		35,000 36,000 101,000		46,644 80,827 157,324		56

### Detail Schedule of Revenue, Expenditures, and Changes in Fund Balance Budget and Actual

# General Fund (Continued) For the Year Ended June 30, 2008

		Original Budget	Final Actual Budget Amount			Variance with Final Budget		
penditures	-	Dauger	 Duager				Duager	
General government								
Administrative:								
Auditing	\$	25,500	\$ 25,500	\$	22,500	\$	(3,000)	
Cable TV related costs		167,100	167,100		184,638		17,538	
City commission		39,500	39,500		38,856		(644)	
Community activities		3,500	3,500		3,214		(286)	
Dues, fees and memberships		32,500	32,500		28,459		(4,041)	
Employee benefits		87,400	87,400		93,452		6,052	
Insurance		111,700	111,700		121,773		10,073	
Legal fees		250,000	250,000		174,750		(75,250)	
Repairs and maintenance		7,000	7,000		7,743		743	
Office equipment		31,100	31,100		27,523		(3,577)	
Office supplies		10,000	10,000		8,519		(1,481)	
Contractual services		86,300	86,300		86,227		(73)	
Pension administration		9,000	9,000		14,368		5,368	
		55,000	55,000		51,981		(3,019)	
Postage								
Printing and publishing		85,800	85,800		24,360		(61,440)	
Utilities		126,000	126,000		117,446		(8,554)	
Supplies		17,500	17,500		15,052		(2,448)	
Rent		869,000	869,000		868,905		(95)	
Miscellaneous		12,300	 12,300		22,494		10,194	
Total administrative		2,026,200	2,026,200		1,912,260		(113,940)	
Assessments:								
Contractual services		79,300	79,300		8,888		(70,412)	
Telephone		1,500	1,500		1,649		149	
Dues, fees and memberships		1,700	1,700		1,522		(178)	
Training		6,100	6,100		5,819		(281)	
Employee benefits		102,500	102,500		89,748		(12,752)	
Repairs and maintenance		6,000	6,000		5,335		(665)	
Salaries		287,300	287,300		274,486		(12,814)	
Supplies		4,700	4,700		1,746		(2,954)	
Travel		2,000	 2,000		1,932		(68)	
Total assessments		491,100	 491,100		391,125		(99,975)	
Treasurer:								
Dues, fees and memberships		600	600		362		(238)	
Training		3,100	3,100		3,138		38	
Employee benefits		65,400	65,400		58,681		(6,719)	
Insurance		1,600	1,600		1,787		187	
Repairs and maintenance		100	100		- -		(100)	
Salaries		153,500	153,500		143,898		(9,602)	
Supplies		21,000	21,000		18,944		(2,056)	
Contractual services		4,200	4,200		4,175		(25)	
Travel		300	 300		526		226	
Total treasurer		249,800	249,800		231,511		(18,289)	
Total treasurer		249,800	 249,800		231,511		(18,	

### Detail Schedule of Revenue, Expenditures, and Changes in Fund Balance Budget and Actual

# General Fund (Continued) For the Year Ended June 30, 2008

	Original Budget		Final Budget			Actual Amount	Variance with Final Budget		
<b>Expenditures (continued)</b>								dager	
General government (continued)									
Information technology:									
Dues, fees and memberships	\$	800	\$	800	\$	458	\$	(342)	
Training		8,500	Ψ	8,500	Ψ	3,262	Ψ	(5,238)	
Employee benefits		67,900		67,900		61,370		(6,530)	
Repairs and maintenance		38,000		38,000		40,773		2,773	
Contractual services		19,500		49,500		26,112		(23,388)	
Salaries		-		•					
		32,400	1	182,400		180,343		(2,057)	
Supplies		4,500		4,500		2,863		(1,637)	
Travel		1,700		1,700		1,626		(74)	
Utilities		6,700		6,700		4,457		(2,243)	
Total information technology	36	50,000	3	360,000		321,264		(38,736)	
City clerk:									
Capital outlay		1,700		1,700		1,700		-	
Dues, fees and memberships		200		200		645		445	
Training		1,000		1,000		815		(185)	
Employee benefits	4	13,800		43,800		42,687		(1,113)	
Insurance		200		200		193		(7)	
Contractual services		6,000		6,000		2,904		(3,096)	
Salaries		53,900	1	153,900		145,868		(8,032)	
Supplies		3,000	-	3,000		2,829		(171)	
Travel		500		500		443		(57)	
Total city clerk	21	10,300	2	210,300		198,084		(12,216)	
Human resources:									
Dues, fees and memberships		300		300		610		310	
Training		2,500		2,500		2,257		(243)	
Employee benefits		32,000		32,000		29,524		(2,476)	
Contractual services	2	500		8,500		8,162		(338)	
Salaries	10	01,800	1	101,800		98,979		(2,821)	
Supplies	10	1,300	1	1,300		846		(454)	
Travel		200		200		214		14	
Total human resources	13	38,600	1	46,600		140,592		(6,008)	
Accounting:									
Dues, fees and memberships		1,400		1,400		1,425		25	
Training		2,000		2,000		1,638		(362)	
Employee benefits		22,300	1	122,300		106,904		(15,396)	
		26,200		•		100,904			
Repairs and maintenance Contractual services		26,200		26,200 2,500		629		(26,200) (1,871)	
		-	2	•					
Salaries		53,800	3	353,800		355,694		1,894	
Supplies		7,000		7,000		3,098		(3,902)	
Utilities Travel		600 2,000		600 2,000		254 1,403		(346) (597)	
Total accounting	51	17,800	5	517,800		471,045		(46,755)	

# Detail Schedule of Revenue, Expenditures, and Changes in Fund Balance

# **Budget and Actual General Fund (Continued)**

### For the Year Ended June 30, 2008

	Priginal Budget	Final Budget	Actual Amount		Variance with Final Budget	
Expenditures (continued)						
General government (continued)						
Executive:						(0.00)
Capital outlay	\$ 1,000	\$ 1,000	\$	100	\$	(900)
Training	3,500	3,500		3,278		(222)
Dues, fees and memberships	1,200	1,200		1,262		62
Employee benefits	61,000	61,000		57,290		(3,710)
Printing and publishing	18,000	18,000		12,545		(5,455)
Salaries	181,600	181,600		180,851		(749)
Supplies	3,000	3,000		2,062		(938)
Utilities	800	800		790		(10)
Travel	 2,500	 2,500	-	3,224	-	724
Total executive	 272,600	 272,600		261,402		(11,198)
Planning and zoning:						
Training	3,200	3,200		3,115		(85)
Dues, fees and memberships	3,500	3,500		3,119		(381)
Employee benefits	138,000	138,000		122,739		(15,261)
Internal charges	-	-		736		736
Repairs and maintenance	200	200		(92)		(292)
Contractual services	4,300	4,300		1,462		(2,838)
Salaries	360,000	360,000		336,633		(23,367)
Supplies	2,700	2,700		2,759		59
Travel	 4,200	 4,200		3,361		(839)
Total planning and zoning	 516,100	 516,100		473,832		(42,268)
Elections:						
Employee benefits	300	300		200		(100)
Internal charges	2,900	2,900		3,187		287
Repairs and maintenance	300	300		_		(300)
Contractual services	25,700	28,000		27,735		(265)
Salaries	1,900	1,900		1,900		-
Supplies	3,300	7,500		5,732		(1,768)
Travel	 1,300	 1,300		1,028		(272)
Total elections	 35,700	42,200		39,782		(2,418)

### Detail Schedule of Revenue, Expenditures, and Changes in Fund Balance Budget and Actual

## General Fund (Continued)

For the Year Ended June 30, 2008

	riginal Sudget	Final Budget		Actual Amount	Variance with Final Budget	
xpenditures (continued)	 			 12220 0220	-	244844
Public safety						
Police:						
Capital outlay	\$ 32,300	\$	32,300	\$ 64,786	\$	32,486
Contractual services	302,000		302,000	289,327		(12,673)
Dues, fees and memberships	9,100		9,100	4,838		(4,262)
Employee benefits	2,447,800		2,447,800	2,371,016		(76,784)
Travel	414,400		414,400	437,111		22,711
Legal fees	200,000		200,000	216,809		16,809
Insurance	99,600		99,600	85,729		(13,871)
Repairs and maintenance	61,000		61,000	65,323		4,323
Salaries	5,639,700		5,639,700	5,380,712		(258,988)
Supplies	152,000		152,000	101,552		(50,448)
Utilities	168,000		168,000	176,035		8,035
Training	 76,300		76,300	41,678		(34,622)
Total police	 9,602,200		9,602,200	9,234,916		(367,284)
Fire:						
Capital outlay	25,200		25,200	25,853		653
Contractual services	128,000		128,000	113,841		(14,159)
Dues, fees and memberships	3,800		3,800	3,400		(400)
Training	23,800		23,800	15,484		(8,316)
Employee benefits	1,391,600		1,391,600	1,270,016		(121,584)
Travel	151,500		151,500	154,059		2,559
Insurance	44,200		44,200	41,388		(2,812)
Repairs and maintenance	39,800		39,800	30,608		(9,192)
Salaries	3,232,900		3,232,900	3,253,400		20,500
Supplies	114,500		114,500	105,136		(9,364)
Utilities	 116,600		116,600	 103,454		(13,146)
Total fire	 5,271,900		5,271,900	5,116,639		(155,261)
Total public safety	 14,874,100	1	4,874,100	 14,351,555		(522,545)
<b>Engineering services</b>						
Training	2,500		2,500	754		(1,746)
Dues, fees and memberships	1,400		1,400	987		(413)
Employee benefits	120,100		120,100	111,039		(9,061)
Contractual services	5,000		5,000	458		(4,542)
Repairs and maintenance	2,000		2,000	2,616		616
Insurance	-		-	1,080		1,080
Salaries	362,200		362,200	354,865		(7,335)
Supplies	11,400		11,400	5,165		(6,235)
Travel	 5,100		5,100	2,796		(2,304)
Total engineering services	509,700		509,700	479,760		(29,940)

### Detail Schedule of Revenue, Expenditures, and Changes in Fund Balance Budget and Actual

### **General Fund (Continued)**

### For the Year Ended June 30, 2008

	 Original Budget	 Final Budget	Actual Amount		Variance with Final Budget	
<b>Expenditures (continued)</b>						
Public works						
Training	\$ 7,000	\$ 7,000	\$	4,799	\$	(2,201)
Dues, fees and memberships	1,000	1,000		129		(871)
Employee benefits	698,000	698,000		645,090		(52,910)
Insurance	24,700	24,700		16,069		(8,631)
Repairs and maintenance	42,800	42,800		18,367		(24,433)
Contractual services	107,000	107,000		46,021		(60,979)
Salaries	1,485,800	1,485,800		1,508,921		23,121
Supplies	125,100	125,100		128,385		3,285
Travel	145,000	145,000		167,939		22,939
Utilities	116,500	116,500		78,386		(38,114)
Miscellaneous	 3,000	 3,000		-		(3,000)
Total public works	 2,755,900	2,755,900		2,614,106		(141,794)
District court						
Legal Fees	45,000	45,000		55,222		10,222
Training	4,300	4,300		2,913		(1,387)
Dues, fees and memberships	1,800	1,800		1,863		63
Employee benefits	289,700	289,700		260,154		(29,546)
Insurance	2,500	2,500		2,602		102
Repairs and maintenance	64,500	64,500		59,887		(4,613)
Contractual services	187,700	187,700		173,341		(14,359)
Salaries	717,600	717,600		719,430		1,830
Supplies	26,000	26,000		26,067		67
Travel	 1,000	1,000		458		(542)
Total district court	 1,340,100	 1,340,100		1,316,607		(23,493)
Inspections						
Dues, fees and memberships	800	800		613		(187)
Training	7,600	7,600		4,231		(3,369)
Employee benefits	131,300	131,300		114,876		(16,424)
Insurance	5,300	5,300		3,246		(2,054)
Repairs and maintenance	3,200	3,200		1,630		(1,570)
Contractual services	_	-		200		200
Salaries	360,300	360,300		334,710		(25,590)
Supplies	11,500	11,500		8,388		(3,112)
Utilities	2,700	2,700		1,405		(1,295)
Travel	 12,400	 12,400		12,638		238
Total inspections	 535,100	 535,100		481,937		(53,163)

### Detail Schedule of Revenue, Expenditures, and Changes in Fund Balance Budget and Actual

# General Fund (Concluded)

For the Year Ended June 30, 2008

	Original Budget		Final Budget		Actual Amount	Variance with Final Budget		
<b>Expenditures (continued)</b>								
Culture and recreation								
Recreation:								
Capital outlay	\$	6,000	\$ 6,000	\$	24,358	\$	18,358	
Training		3,000	3,000		4,126		1,126	
Dues, fees and memberships		800	800		1,533		733	
Employee benefits		161,100	161,100		145,883		(15,217)	
Contractual services		82,500	82,500		88,424		5,924	
Insurance		3,800	3,800		3,506		(294)	
Repairs and maintenance		800	800		5,193		4,393	
Salaries		472,300	472,300		452,066		(20,234)	
Internal charges		71,400	71,400		87,596		16,196	
Supplies		152,000	152,000		128,716		(23,284)	
Travel		6,200	6,200		7,970		1,770	
Utilities		19,000	19,000		23,477		4,477	
Total recreation		978,900	978,900		972,848		(6,052)	
Library:								
Insurance		1,400	1,400		1,134		(266)	
Repairs and maintenance		5,000	5,000		81		(4,919)	
Contractual services		300	300		240		(60)	
Internal charges		48,300	48,300		53,481		5,181	
Supplies		7,000	7,000		8,579		1,579	
Utilities		30,800	30,800	_	32,535		1,735	
Total library		92,800	92,800		96,050		3,250	
Total culture and recreation		1,071,700	1,071,700		1,068,898		(2,802)	
Total expenditures		25,904,800	25,919,300		24,753,760		(1,165,540)	
Revenue (under) over expenditures		(9,208,400)	(9,222,900)		(8,321,072)		901,828	
Other financing sources (uses)								
Proceeds from sale of capital assets		1,000	1,000		86		(914)	
Transfers in		9,905,700	9,955,700		9,331,173		(624,527)	
Transfers out		(695,000)	(695,000)		(1,000,000)		(305,000)	
Total other financing sources (uses)		9,211,700	9,261,700		8,331,259		(930,441)	
Net change in fund balances		3,300	38,800		10,187		(28,613)	
Fund balance, beginning of year		5,062,011	5,062,011		5,062,011			
Fund balance, end of year	\$	5,065,311	\$ 5,100,811	\$	5,072,198	\$	(28,613)	

### NONMAJOR GOVERNMENTAL FUNDS

# CITY OF KENTWOOD, MICHIGAN Combining Balance Sheet Nonmajor Governmental Funds June 30, 2008

	Special Revenue Funds									
	F	DPW Equipment	E	Fire Economic Housing Equipment Development Commission			_	Parks		
Assets										
Cash and pooled investments	\$	1,560,316	\$	1,259,416	\$	743,164	\$	173,713	\$	1,134,774
Accounts receivable		-		-		-		-		-
Special assessments receivable		-		-		-		-		-
Loans receivable		-		-		198,368		46,833		-
Prepaid items		-		-		-		-		-
Due from other governments										
Total assets	\$	1,560,316	\$	1,259,416	\$	941,532	\$	220,546	\$	1,134,774
Liabilities and fund balances										
Liabilities										
Accounts payable	\$	4,781	\$	-	\$	1,740	\$	-	\$	46,207
Due to other governments		-		-		-		-		-
Deferred revenue										-
Total liabilities		4,781				1,740				46,207
Fund balances										
Reserved for:										
Loans receivable - noncurrent portion		-		-		186,500		43,700		-
Prepaid items		-		-		-		-		-
Unreserved:										
Designated for parks and recreation		-		-		-		-		-
Undesignated		1,555,535		1,259,416		753,292		176,846		1,088,567
<b>Total fund balances</b>		1,555,535		1,259,416		939,792		220,546		1,088,567
Total liabilities and fund balances	\$	1,560,316	\$	1,259,416	\$	941,532	\$	220,546	\$	1,134,774

**Special Revenue Funds** 

Street Landfill Remediation		eet Landfill		Drain	Local Street		Municipal Street		Post- employment Benefits		Property and Building	
\$ 2,264,425	\$	1,658,132	\$	4,991,162 3,925 306,608	\$	1,949,890	\$ 5,226,766	\$	4,867	\$	4,466,885	
- - -		- - -		627		2,587 109,521	- - - -		- - -		- 6,826	
\$ 2,264,425	\$	1,658,132	\$	5,302,322	\$	2,061,998	\$ 5,226,766	\$	4,867	\$	4,473,711	
\$ 42,629 - -	\$	33,765	\$	4,756 3,071 303,212	\$	54,870 - -	\$ 22,396 - -	\$	4,867 - -	\$	133,035 - -	
42,629		33,765		311,039		54,870	22,396		4,867		133,035	
-		-		- 627		2,587	- -		- -		-	
2,221,796		1,624,367		4,990,656		2,004,541	 5,204,370		- -		445,160 3,895,516	
2,221,796		1,624,367		4,991,283		2,007,128	 5,204,370				4,340,676	
\$ 2,264,425	\$	1,658,132	\$	5,302,322	\$	2,061,998	\$ 5,226,766	\$	4,867	\$	4,473,711	

### Combining Balance Sheet Nonmajor Governmental Funds (Continued) June 30, 2008

	Debt Service Fund	Capital Projects Fund  Construction Fund	Total Nonmajor Governmental Funds	
Assets	•	<b>.</b>	<b> </b>	
Cash and pooled investments Accounts receivable	\$ -	\$ 1,647,679	\$ 27,081,189 3,925	
Special assessments receivable	- -	-	306,608	
Loans receivable		- -	245,201	
Prepaid items	-	_	3,214	
Due from other governments			116,347	
Total assets	\$ -	\$ 1,647,679	\$ 27,756,484	
Liabilities and fund balances				
Liabilities				
Accounts payable	\$ -	\$ 881,247	\$ 1,230,293	
Due to other governments	-	-	3,071	
Deferred revenue	<del></del>		303,212	
Total liabilities		881,247	1,536,576	
Fund balances				
Reserved for:				
Loans receivable - noncurrent portion	-	-	230,200	
Prepaid items	-	-	3,214	
Unreserved:			445 450	
Designated for parks and recreation	-	766 120	445,160	
Undesignated	<del>-</del> _	766,432	25,541,334	
Total fund balances	<del>_</del>	766,432	26,219,908	
Total liabilities and fund balances	\$ -	\$ 1,647,679	\$ 27,756,484	

# Combining Statement of Revenue, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended June 30, 2008

	Special Revenue Funds				
	DPW Equipment	Fire Equipment	Economic Development	Housing Commission	Parks
Revenue					
Taxes	\$ -	\$ -	\$ -	\$ -	\$ 200,757
Special assessments	-	-	-	-	-
Intergovernmental	-	-	17.020	-	85,243
Licenses and permits Charges for services	200,000	-	17,929	-	-
Investment income	145,508	85,922	62,174	12,791	81,459
Miscellaneous	145,506	63,922	02,174	12,791	60,000
1viiscentaneous					00,000
Total revenue	345,508	85,922	80,103	12,791	427,459
Expenditures					
Current:					
General government	-	-	54,688	9,783	-
Public safety	-	15,000	-	-	-
Highways and streets	-	-	-	-	-
Public works	20,000	-	-	-	-
Culture and recreation	-	-	-	-	18,700
Debt service:					
Principal	-	-	-	-	-
Interest	-	-	-	-	-
Capital outlay	605,785	64,613			355,796
Total expenditures	625,785	79,613	54,688	9,783	374,496
Revenue (under) over expenditures	(280,277)	6,309	25,415	3,008	52,963
Other financing sources (uses)					
Sale of capital assets	94,709	2,120	_	_	_
Transfers in	-	50,000	_	_	_
Transfers out	_	-	-	-	-
Total other financing sources (uses)	94,709	52,120			
Net change in fund balances	(185,568)	58,429	25,415	3,008	52,963
Fund balances, beginning of year	1,741,103	1,200,987	914,377	217,538	1,035,604
Fund balances, end of year	\$ 1,555,535	\$ 1,259,416	\$ 939,792	\$ 220,546	\$ 1,088,567

**Special Revenue Funds** 

			Special Revenue I	funds		
Street Lighting	Landfill Remediation	Drain	Local Street	Municipal Street	Post- employment Benefits	Property and Building
\$ -	\$ 301,136	\$ - 4,686	\$ -	\$ -	\$ -	\$ -
-	-	4,080	668,371	-	-	22,426
167,995 	117,061	378,564 	88,789 143,263	- - 489,464 -	132,981 92,020	261,378 21,466
167,995	418,197	383,250	900,423	489,464	225,001	305,270
-	-	-	-	-	1,508,441	-
445,622	-	-	904,185	- 75,884	-	-
-	99,969	617,459	-	· -	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
			167,740	57,365		1,075,747
445,622	99,969	617,459	1,071,925	133,249	1,508,441	1,075,747
(277,627)	318,228	(234,209)	(171,502)	356,215	(1,283,440)	(770,477)
- 94,415	-	-	- 864,296	-	-	30,082 950,000
			(128,147)	(1,727,354)		(704,558)
94,415			736,149	(1,727,354)		275,524
(183,212)	318,228	(234,209)	564,647	(1,371,139)	(1,283,440)	(494,953)
2,405,008	1,306,139	5,225,492	1,442,481	6,575,509	1,283,440	4,835,629
\$ 2,221,796	\$ 1,624,367	\$4,991,283	\$ 2,007,128	\$ 5,204,370	\$ -	\$ 4,340,676

# Combining Statement of Revenue, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds (Continued) For the Year Ended June 30, 2008

		Capital Projects Fund	Total Nonmajor Governmental Funds	
	Debt Service Fund	Construction Fund		
Revenue				
Taxes	\$ -	\$ -	\$ 501,893	
Special assessments	-	-	4,686	
Intergovernmental	-	-	776,040	
Licenses and permits Charges for services	868,905	-	17,929 1,201,886	
Investment income	808,903	181,689	2,164,814	
Miscellaneous	-	101,009	224,729	
Miscertaneous			227,127	
Total revenue	868,905	181,689	4,891,977	
Expenditures				
Current:				
General government	-	-	1,572,912	
Public safety	-	-	15,000	
Highways and streets	-	-	1,425,691	
Public works	-	-	737,428	
Culture and recreation	-	-	18,700	
Debt service:				
Principal	1,260,000	-	1,260,000	
Interest	761,108	-	761,108	
Capital outlay		2,060,366	4,387,412	
Total expenditures	2,021,108	2,060,366	10,178,251	
Revenue (under) over expenditures	(1,152,203)	(1,878,677)	(5,286,274)	
Other financing sources (uses)				
Sale of capital assets	-	-	126,911	
Transfers in	1,152,203	-	3,110,914	
Transfers out		-	(2,560,059)	
Total other financing sources (uses)	1,152,203		677,766	
Net change in fund balances	-	(1,878,677)	(4,608,508)	
Fund balances, beginning of year		2,645,109	30,828,416	
Fund balances, end of year	\$ -	\$ 766,432	\$ 26,219,908	

# Special Revenue Fund Schedule of Revenue, Expenditures and Changes in Fund Balance Budget and Actual

# DPW Equipment Fund For the Year Ended June 30, 2008

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenue				
Charges for services - internal	\$ 332,400	\$ 332,400	\$ 200,000	\$ (132,400)
Investment income	60,000	60,000	145,508	85,508
Total revenue	392,400	392,400	345,508	(46,892)
Expenditures				
Current:				
Administration	20,000	20,000	20,000	-
Capital outlay	344,800	644,800	605,785	(39,015)
Total expenditures	364,800	664,800	625,785	(39,015)
Revenue over (under) expenditures	27,600	(272,400)	(280,277)	(7,877)
Other financing sources				
Sale of capital assets	5,000	85,000	94,709	9,709
Net change in fund balance	32,600	(187,400)	(185,568)	1,832
Fund balance, beginning of year	1,741,103	1,741,103	1,741,103	
Fund balance, end of year	\$ 1,773,703	\$ 1,553,703	\$ 1,555,535	\$ 1,832

# Special Revenue Fund Schedule of Revenue, Expenditures and Changes in Fund Balance Budget and Actual Fire Equipment Fund For the Year Ended June 30, 2008

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenue				
Investment income	\$ 45,000	\$ 45,000	\$ 85,922	\$ 40,922
Expenditures Current:				
Administration	15,000	15,000	15,000	-
Capital outlay	180,000	180,000	64,613	(115,387)
Total expenditures	195,000	195,000	79,613	(115,387)
Revenue (under) over expenditures	(150,000)	(150,000)	6,309	156,309
Other financing sources				
Sale of capital assets	-	-	2,120	2,120
Transfers in	200,000	200,000	50,000	(150,000)
Total other financing sources	200,000	200,000	52,120	(147,880)
Net change in fund balance	50,000	50,000	58,429	8,429
Fund balance, beginning of year	1,200,987	1,200,987	1,200,987	
Fund balance, end of year	\$ 1,250,987	\$ 1,250,987	\$ 1,259,416	\$ 8,429

# **Special Revenue Fund**

# Schedule of Revenue, Expenditures and Changes in Fund Balance Budget and Actual

# **Economic Development Fund For the Year Ended June 30, 2008**

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenue				
Investment income	\$ 30,000	\$ 30,000	\$ 62,174	\$ 32,174
Licenses and permits	25,000	25,000	17,929	(7,071)
Total revenue	55,000	55,000	80,103	25,103
Expenditures				
Current:				
Administration	5,600	5,600	5,000	(600)
Employee benefits	3,200	3,200	2,592	(608)
Contractual services	58,400	58,400	14,900	(43,500)
Salaries	17,500	17,500	18,884	1,384
Miscellaneous	21,500	21,500	13,312	(8,188)
Total expenditures	106,200	106,200	54,688	(51,512)
Net change in fund balance	(51,200)	(51,200)	25,415	76,615
Fund balance, beginning of year	914,377	914,377	914,377	
Fund balance, end of year	\$ 863,177	\$ 863,177	\$ 939,792	\$ 76,615

# Special Revenue Fund Schedule of Revenue, Expenditures and Changes in Fund Balance Budget and Actual Housing Commission Fund For the Year Ended June 30, 2008

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenue				
Investment income	\$ 7,00	0 \$ 7,000	\$ 12,791	\$ 5,791
Expenditures				
Current:				
Administration	2,90	0 2,900	2,300	(600)
Employee benefits	1,20	0 1,200	836	(364)
Salaries	5,30	0 5,300	5,740	440
Supplies	3,30	0 3,300	907	(2,393)
Total expenditures	12,70	0 12,700	9,783	(2,917)
Net change in fund balance	(5,70	0) (5,700)	3,008	8,708
Fund balance, beginning of year	217,53	8 217,538	217,538	
Fund balance, end of year	\$ 211,83	<u>\$ 211,838</u>	\$ 220,546	\$ 8,708

# **Special Revenue Fund**

# Schedule of Revenue, Expenditures and Changes in Fund Balance Budget and Actual

#### **Parks Fund**

For the Year Ended June 30, 2008

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenue				
Taxes	\$ 209,200	\$ 209,200	\$ 200,757	\$ (8,443)
Intergovernmental	99,500	99,500	85,243	(14,257)
Investment income	35,000	35,000	81,459	46,459
Miscellaneous			60,000	60,000
Total revenue	343,700	343,700	427,459	83,759
Expenditures				
Current:				
Administration	18,800	18,800	18,700	(100)
Capital outlay	516,000	516,000	355,796	(160,204)
Total expenditures	534,800	534,800	374,496	(160,304)
Net change in fund balance	(191,100)	(191,100)	52,963	244,063
Fund balance, beginning of year	1,035,604	1,035,604	1,035,604	
Fund balance, end of year	\$ 844,504	\$ 844,504	\$ 1,088,567	\$ 244,063

# Special Revenue Fund Schedule of Revenue, Expenditures and Changes in Fund Balance

# Budget and Actual Street Lighting Fund For the Year Ended June 30, 2008

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenue				
Investment income	\$ 70,000	\$ 70,000	\$ 167,995	\$ 97,995
Expenditures				
Current:				
Administrative	31,000	31,000	31,000	-
Utilities	360,000	410,000	400,796	(9,204)
Property tax refunds	-	-	13,699	13,699
Miscellaneous	5,000	5,000	127	(4,873)
Total expenditures	396,000	446,000	445,622	(378)
Revenue (under) over expenditures	(326,000)	(376,000)	(277,627)	98,373
Other financing sources				
Transfers in		75,000	94,415	19,415
Net change in fund balance	(326,000)	(301,000)	(183,212)	117,788
Fund balance, beginning of year	2,405,008	2,405,008	2,405,008	
Fund balance, end of year	\$ 2,079,008	\$ 2,104,008	\$ 2,221,796	\$ 117,788

# **Special Revenue Fund**

# Schedule of Revenue, Expenditures and Changes in Fund Balance Budget and Actual

# Landfill Remediation Fund For the Year Ended June 30, 2008

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenue Taxes	\$ 313,800	\$ 313,800	\$ 301,136	\$ (12,664)
Investment income	45,000	45,000	117,061	72,061
Total revenue	358,800	358,800	418,197	59,397
Expenditures Current:				
Administration	28,200	28,200	28,100	(100)
Landfill expense	100,000	100,000	71,869	(28,131)
Total expenditures	128,200	128,200	99,969	(28,231)
Net change in fund balance	230,600	230,600	318,228	87,628
Fund balance, beginning of year	1,306,139	1,306,139	1,306,139	
Fund balance, end of year	\$ 1,536,739	\$ 1,536,739	\$ 1,624,367	\$ 87,628

# **Special Revenue Fund**

### Schedule of Revenue, Expenditures and Changes in Fund Balance Budget and Actual

#### Drain Fund For the Year Ended June 30, 2008

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenue				
Special assessments	\$ -	\$ -	\$ 4,686	\$ 4,686
Investment income	130,000	130,000	378,564	248,564
Total revenue	130,000	130,000	383,250	253,250
Expenditures				
Current:				
Engineering	159,400	159,400	139,023	(20,377)
Administrative	60,000	60,000	60,000	-
Maintenance	1,082,000	1,082,000	380,592	(701,408)
Miscellaneous	55,000	55,000	37,844	(17,156)
Total expenditures	1,356,400	1,356,400	617,459	(738,941)
Net change in fund balance	(1,226,400)	(1,226,400)	(234,209)	992,191
Fund balance, beginning of year	5,225,492	5,225,492	5,225,492	
Fund balance, end of year	\$ 3,999,092	\$ 3,999,092	\$ 4,991,283	\$ 992,191

# **Special Revenue Fund**

### Schedule of Revenue, Expenditures and Changes in Fund Balance Budget and Actual Local Street Fund

For the Year Ended June 30, 2008

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenue				
Intergovernmental	\$ 689,300	\$ 689,300	\$ 668,371	\$ (20,929)
Investment income	45,000	45,000	88,789	43,789
Miscellaneous	145,000	145,000	143,263	(1,737)
Total revenue	879,300	879,300	900,423	21,123
Expenditures				
Current:				
Engineering	361,100	361,100	87,295	(273,805)
Administrative	62,300	62,300	60,200	(2,100)
Maintenance	550,000	550,000	481,108	(68,892)
Snow and ice removal	275,000	445,000	264,326	(180,674)
Traffic control	20,000	20,000	5,285	(14,715)
Miscellaneous	7,900	7,900	5,971	(1,929)
Capital outlay	240,000	240,000	167,740	(72,260)
Total expenditures	1,516,300	1,686,300	1,071,925	(614,375)
Revenue (under) over expenditures	(637,000)	(807,000)	(171,502)	635,498
Other financing sources (uses)				
Transfers in	240,000	850,000	864,296	14,296
Transfers out		(125,000)	(128,147)	(3,147)
Total other financing sources (uses)	240,000	725,000	736,149	11,149
Net change in fund balance	(157,000)	(82,000)	564,647	646,647
Fund balance, beginning of year	1,442,481	1,442,481	1,442,481	
Fund balance, end of year	\$ 1,285,481	\$ 1,360,481	\$ 2,007,128	\$ 646,647

# Special Revenue Fund Schedule of Revenue, Expenditures and Changes in Fund Balance Budget and Actual Municipal Street Fund For the Year Ended June 30, 2008

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenue Investment income	\$ 200,000	\$ 200,000	\$ 489,464	\$ 289,464
Expenditures Current:				
Administrative	55,000	55,000	55,000	-
Property tax refunds	-	-	20,884	20,884
Capital outlay	35,000	35,000	57,365	22,365
Total expenditures	90,000	90,000	133,249	43,249
Revenue over expenditures	110,000	110,000	356,215	246,215
Other financing uses				
Transfers out	(240,000)	(1,630,000)	(1,727,354)	(97,354)
Net change in fund balance	(130,000)	(1,520,000)	(1,371,139)	148,861
Fund balance, beginning of year	6,575,509	6,575,509	6,575,509	
Fund balance, end of year	\$ 6,445,509	\$ 5,055,509	\$ 5,204,370	\$ 148,861

# **Special Revenue Fund**

# Schedule of Revenue, Expenditures and Changes in Fund Balance Budget and Actual

# Postemployment Benefits Fund For the Year Ended June 30, 2008

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenue Charges for services - internal Investment income	\$ 299,300 35,000	\$ 299,300 35,000	\$ 132,981 92,020	\$ (166,319) 57,020
Total revenue	334,300	334,300	225,001	(109,299)
Expenditures Current: Contractual services Benefit payments Contribution to OPEB trust fund	12,000 12,000	12,000 12,000	9,066 14,045 1,485,330	(2,934) 2,045 1,485,330
Total expenditures	24,000	24,000	1,508,441	1,484,441
Net change in fund balance	310,300	310,300	(1,283,440)	(1,593,740)
Fund balance, beginning of year	1,283,440	1,283,440	1,283,440	
Fund balance, end of year	\$ 1,593,740	\$ 1,593,740	\$ -	\$(1,593,740)

# **Special Revenue Fund**

# Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual

# Property and Building Fund For the Year Ended June 30, 2008

	Original Budget	Final Budget	Actual Amount	Variance with Final Budget
Revenues				
Intergovernmental	\$ -	\$ -	\$ 22,426	\$ 22,426
Investment income Miscellaneaous	100,000	100,000	261,378 21,466	161,378 21,466
Total revenues	100,000	100,000	305,270	205,270
Expenditures				
Ĉapital outlay	1,687,600	1,687,600	1,075,747	(611,853)
Revenue (under) over expenditures	(1,587,600)	(1,587,600)	(770,477)	817,123
Other financing sources (uses)				
Sale of capital assets	25,000	25,000	30,082	5,082
Transfers in	495,000	495,000	950,000	455,000
Transfers out	(704,700)	(704,700)	(704,558)	142
Total other financing sources (uses)	(184,700)	(184,700)	275,524	460,224
Net change in fund balance	(1,772,300)	(1,772,300)	(494,953)	1,277,347
Fund balance, beginning of year	4,835,629	4,835,629	4,835,629	
Fund balance, end of year	\$ 3,063,329	\$ 3,063,329	\$ 4,340,676	\$ 1,277,347



# Combining Statement of Net Assets Pension and Other Postemployment Benefits Trust Funds June 30, 2008

	Pension Trust	OPEB Trust	
	 Defined	Postemployment	
Assets	 Benefit	Benefits	 Total
Cash and pooled investments	\$ 2,628,767	\$ 1,485,330	\$ 4,114,097
Interest receivable	346,195	-	346,195
Investments:			
Bonds	6,807,629	-	6,807,629
Equities	10,777,162	-	10,777,162
International	 1,012,414		 1,012,414
Total assets	 21,572,167	1,485,330	 23,057,497
Liabilities			
Accounts payable	36,254	-	36,254
Benefits payable	 514,522		 514,522
Total liabilities	 550,776	<u> </u>	 550,776
Net assets  Held in trust for pension and other postemployment benefits	\$ 21,021,391	\$ 1,485,330	\$ 22,506,721

### Combining Statement of Changes in Net Assets Pension and Other Postemployment Benefits Trust Funds For the Year Ended June 30, 2008

	Pension Trust	OPEB Trust	
	Defined	Postemployment	t
	Benefit	Benefits	Total
Additions			
Contributions:			
Employer - current year	\$ 880,000	\$ 132,981	\$ 1,012,981
Employer - accumulated in prior years		1,352,349	1,352,349
Plan participants	198,539		198,539
Total contributions	1,078,539	1,485,330	2,563,869
Investment income	1,434,258	<u> </u>	1,434,258
Total additions	2,512,797	1,485,330	3,998,127
Deductions			
Distributions and benefit payments	1,048,647	-	1,048,647
Administrative expenses	63,279		63,279
Total deductions	1,111,926	<u> </u>	1,111,926
Change in net assets	1,400,87	1,485,330	2,886,201
Net assets held in trust			
Beginning of year	19,620,520		19,620,520
End of year	\$ 21,021,39	\$ 1,485,330	\$ 22,506,721

# Fiduciary Fund Statement of Changes in Assets and Liabilities Tax Collection Fund For the Year Ended June 30, 2008

	Balance e 30, 2007	Additions	<b>Deductions</b>	_	Balance ne 30, 2008
Assets  Cash and pooled investments	\$ 700,057	\$ 91,447,946	\$ (91,510,314)	\$	637,689
<b>Liabilities</b> Due to other governments	\$ 700,057	\$ 91,447,946	\$ (91,510,314)	\$	637,689

# INTERNAL CONTROL AND COMPLIANCE

# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

**December 8, 2008** 

Honorable Mayor and City Commissioners City of Kentwood, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the *City of Kentwood, Michigan*, as of and for the year ended June 30, 2008 and have issued our report thereon dated December 8, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Kentwood's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Kentwood's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Kentwood's internal control over financial reporting.

A *control deficiency* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles, such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiency described below to be a significant deficiency in internal control over financial reporting.

#### Finding 2008-1 – Material Audit Adjustments

**Criteria:** Management is responsible for maintaining its accounting records in accordance with

generally accepted accounting principles (GAAP).

**Condition:** During our audit, we identified two material adjustments, which were approved by

management. One adjustment was made to correct the year-end balance for prepaid items. In addition, we identified and management agreed to a material prior period adjustment to restate beginning construction in progress to include certain capital additions from the years 2004 through 2007, which had been expensed rather than

capitalized in those periods.



Cause: This condition was the result of an oversight by management in posting one

adjusting journal entry for prepaid workers' compensation insurance and past

errors in identifying capital asset additions.

**Effect:** As a result of this condition, the City's accounting records were initially misstated

by amounts material to the financial statements.

**Recommendation:** We recommend that the City carefully review all financial information prior to the

audit to reduce the likelihood of future adjustments.

View of Responsible Officials:

Regarding the initial misstatement of the prepaid item: The year-end journal entry to adjust the prepaid workers' compensation insurance account was prepared in advance of the audit, but was inadvertently filed un-posted. An additional review of the trial balance will be performed next year prior to its submission for audit.

Regarding the restatement of beginning capital in progress: Work paper formats created and used during this year's audit to collect capital asset information will be used in preparation for future audits to reduce the possibility of reoccurrence.

A *material weakness* is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we consider the significant deficiency described above to be a material weakness.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Kentwood, Michigan's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclose no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the City of Kentwood in a separate letter dated December 8, 2008.

The City of Kentwood, Michigan's response to the finding identified in our audit is described above. We did not audit the City of Kentwood, Michigan's response and, accordingly, we express not opinion on it.

This report is intended solely for the information and use of the management, the City Commission, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

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# Continuing Disclosure Filing

# City of Kentwood County of Kent, State of Michigan



Fiscal Year Ended June 30, 2008

# LIST OF CURRENT NATIONALLY RECOGNIZED MUNICIPAL SECURITIES INFORMATION REPOSITORIES (NRMSIRs)

Standard & Poor's Securities Evaluations, Inc.

55 Water Street

45th Floor

New York, NY 10041 Phone: (212) 438-4595 Fax: (212) 438-3975

E-mail: nrmsir\_repository@sandp.com

**Bloomberg Municipal Repository** 

100 Business Park Drive Skillman, NJ 08558 Phone: (609) 279-3225 Fax: (609) 279-5962

E-mail: Munis@Bloomberg.com

Interactive Data Pricing and Reference Data, Inc.

Attn: NRMSIR

100 William Street, 15<sup>th</sup> Floor

New York, NY 10038 Phone: (212) 771-6999 Fax: (212) 771-7390

E-mail: NRMSIR@interactivedata.com

DPC Data Inc.

One Executive Drive Fort Lee, NJ 07024 Phone: (201) 346-0701 Fax: (201) 947-0107

E-mail: nrmsir@dpcdata.com

#### STATE INFORMATION DEPOSITORY (SID)

Municipal Advisory Council of Michigan 1445 First National Building Detroit, MI 48226-3517

Phone: (313) 963-0420 Fax: (313) 963-0943 E-mail: mac@macmi.com

# MUNICIPAL SECONDARY MARKET DISCLOSURE INFORMATION COVER SHEET

This cover sheet should be sent with all submissions made to the Municipal Securities Rulemaking Board, Nationally Recognized Municipal Securities Information Repositories, and any applicable State Information Depository pursuant to Securities and Exchange Commission Rule 15c2-12.

Issuer's and/or Other Obligated Person's Name: City of Kentwood, Michigan

CUSIP Numbers (at	tach ado	litional sheet if necessary):
`		Nine-digit number(s) to which the information relates:
	$\boxtimes$	Information relates to <b>all securities</b> issued by the issuer having the following six-digit number (s):
		491735, 491728
		***
Number of pages of a	attached	information:
Description	on of Ma	aterial Event Notice / Financial Information (Check One):
1	F	Principal and interest payment delinquencies
2		Non-Payment related defaults
3	J	Inscheduled draws on debt service reserves reflecting financial difficulties
4	J	Inscheduled draws on credit enhancements reflecting financial difficulties
5	S	Substitution of credit or liquidity providers, or their failure to perform
6	A	Adverse tax opinions or events affecting the tax-exempt status of the security
7	N	Modifications to rights of securities holders
8	I	Bond calls
9	Ι	Defeasances
10	F	Release, substitution, or sale of property securing repayment of the securities
11	F	Rating changes
12	I	Failure to provide annual financial information as required
13	. (	Other material event notice (specify) New Bond Issue
14. <u>X</u>	F	Financial information*: Please check all appropriate boxes:
		(b) Audited? Yes ⊠ No □
		☐ Operating Data
		Fiscal Period Covered: June 30, 2008
		*Financial information <b>should not</b> be filed with the MSRB  * * *
I hereby represent that	at I am a	uthorized by the issuer or its agent to distribute this information publicly:
Signature: H	omas	7t. Chroe
Name: Thomas H. Cl	haga Titl	le: Finance Director
Name. <u>Inomas II. C</u>	nase III	e. I mance Director
Employer: City of K	entwood	1
Address: 4900 Breto	n Ave., S	SE, P.O. Box 8848
City, State, Zip Code	: Kentw	ood, Michigan 49518-8848
Voice Telephone Nu	mber: (6	516) 698-9610

#### City of Kentwood Taxable Value Fiscal Years Ended or Ending June 30, 2005 Through 2009

				Equivalent		
				Taxable Value of		
		City's Fiscal	Ad	Property Granted		Percent
Assessed	Year of State	Years Ended	Valorem	Tax Abatement	Total	Increase
Value as of	Equalization	or Ending	Taxable	Under Act 198	Taxable	Over
December 31	And Tax Levy	<u>June 30</u>	<u>Value</u>	<u>(1)</u>	<u>Value</u>	Prior Year
2003	2004	2005	\$1,826,173,501	\$33,394,953	\$1,859,568,454	2.34%
2004	2005	2006	1,900,923,141	36,543,162	1,937,466,303	4.19
2005	2006	2007	1,998,526,213	32,448,810	2,030,975,023	4.83
2006	2007	2008	2,058,184,649	43,597,259	2,101,781,908	3.49
2007	2008	2009	2,084,515,373	46,130,000	2,130,645,373	1.37
Per Capita Total	Taxable Value fo	r the Fiscal Year	Ending June 30, 20	09 (2)		\$47,081

<sup>(1)</sup> At the full tax rate. See "Tax Abatement" herein.

Source: City of Kentwood

#### City of Kentwood Total Taxable Value by Use and Class Fiscal Years Ended or Ending June 30, 2005 Through 2009

	Fiscal Years Ended or Ending June 30							
<u>Use</u>	<u>2005</u>	<u>2006</u>	2007	<u>2008</u>	2009			
Commercial	\$ 537,146,512	\$ 569,006,384	\$ 621,903,122	\$ 640,061,677	\$ 657,328,452			
Industrial	512,709,964	519,919,013	524,650,493	538,284,963	541,592,941			
Residential	781,242,073	818,775,227	864,258,198	903,060,168	911,013,280			
Utility	28,469,905	29,765,679	20,163,210	20,375,100	20,710,700			
	<u>\$1,859,568,454</u>	<u>\$ 1,937,466,303</u>	\$ 2,030,975,023	<u>\$ 2,101,781,908</u>	\$ 2,130,645,373			
Class	2005	2006	2007	2008	2009			
Real Property	\$1,572,016,649	\$ 1,640,326,624	\$ 1,747,546,913	\$ 1,816,496,308	\$ 1,834,513,623			
Personal Property	287,551,805	297,139,679	283,428,110	285,285,600	296,131,750			
	<u>\$1,859,568,454</u>	<u>\$1,937,466,303</u>	\$ 2,030,975,023	<u>\$ 2,101,781,908</u>	\$ 2,130,645,373			

Source:City of Kentwood

<sup>(2)</sup> Based on the City's 2000 Census of 45,255.

#### City of Kentwood State Equalized Valuation Fiscal Years Ended or Ending June 30, 2005 Through 2009

				SEV of		
				Property		
		City's Fiscal		Granted Tax		Percent
Assessed	Year of State	Years Ended	Ad	Abatement		Increase
Value as of	Equalization	or Ending	Valorem	Under Act 198	Total	Over
December 31	and Tax Levy	<u>June 30</u>	<u>SEV</u>	( <u>1)</u>	<u>SEV</u>	Prior Year
2003	2004	2005	\$1,984,700,850	\$66,487,700	\$2,051,188,550	2.67%
2004	2005	2006	2,064,614,200	72,510,262	2,137,124,462	4.19
2005	2006	2007	2,154,463,200	65,051,500	2,219,514,700	3.86
2006	2007	2008	2,194,290,650	87,211,600	2,281,502,250	2.79
2007	2008	2009	2,201,671,700	92,260,000	2,293,931,700	0.54
Per Capita Total	l SEV for the Fisca	al Year Ending Ju	ane 30, 2009 (2)			\$50,689

<sup>(1)</sup> See "Tax Abatement" herein.

Source: City of Kentwood

#### City of Kentwood Total SEV by Use and Class Fiscal Years Ended or Ending June 30, 2005 Through 2009

	 Fiscal Years Ended or Ending June 30							
<u>Use</u>	<u>2005</u>	<u>2006</u>		<u>2007</u>		<u>2008</u>		2009
Commercial	\$ 582,210,200	\$ 617,443,200	\$	664,869,000	\$	681,904,950	\$	698,405,400
Industrial	565,033,900	573,907,562		577,269,900		601,596,700		604,540,900
Residential	873,766,450	914,897,800		957,209,300		977,625,500		970,274,700
Utility	 30,178,000	30,875,900		20,166,500		20,375,100		20,710,700
	\$ <u>2,051,188,550</u>	\$2,137,124,462	\$2	<u>2,219,514,700</u>	\$2	2,281,502,250	\$2	2,293,931,700
<u>Class</u>	<u>2005</u>	<u>2006</u>		<u>2007</u>		<u>2008</u>		<u>2009</u>
Real Property	\$ 1,743,215,950	\$1,818,333,062	\$1	1,915,717,200	\$	1,970,327,950	\$1	1,967,758,700
Personal Property	 307,972,600	318,791,400		303,797,500		311,174,300		326,173,000
	\$ <u>2,051,188,550</u>	\$2,137,124,462	\$2	2,219,514,700	\$2	2,281,502,250	\$2	2,293,931,700

Source: City of Kentwood

#### **Tax Abatement**

The City's SEV and Taxable Value does not include the value of certain facilities which have temporarily been removed from the Ad Valorem Tax Roll pursuant to Act 198 (the "Act"). The Act was designed to provide a stimulus in the form of significant tax incentives to industry and commercial enterprises to renovate and expand aging facilities ("Rehab Properties") and to build new facilities ("New Properties"). Except as indicated below, under the provisions of the Act, a local governmental unit (i.e., a city, village or township) may establish plant rehabilitation districts, industrial development districts, and offer industrial firms certain property tax incentives or abatements to encourage restoration or replacement of obsolete facilities and to attract new facilities to the area.

An industrial facilities exemption certificate granted under the Act entitles an eligible facility to exemption from Ad Valorem Taxes for a period of up to 12 years. In lieu of Ad Valorem Taxes, the eligible facility will pay an industrial facilities tax (the "IFT Tax"). For properties granted tax abatement under Act 198 there exists a separate tax roll referred to as the industrial facilities tax roll (the "IFT Tax Roll"). The IFT Tax for an obsolete facility which is being restored or replaced is determined in exactly the same manner as the Ad Valorem Tax; the important difference being that the value of the property remains at the SEV level prior to the improvements even though the restoration or replacement substantially increases the value of the facility. For a new facility the IFT Tax is also determined the same as the Ad Valorem Tax but instead of using the total mills levied as Ad Valorem Taxes, a lower millage rate is applied. For abatements granted prior to 1994, this millage rate equals 1/2 of all tax rates levied by other than the state and local school district for operating

<sup>(2)</sup> Based on the City's 2000 Census of 45,255.

purposes plus 1/2 of the 1993 rate levied by the local school district for operating purposes. For abatements granted after 1994, this millage rate equals 1/2 of all tax rates levied by other than the State plus none, 1/2 or all of the state tax rate (as determined by the State Treasurer).

The City has established goals, objectives and procedures to provide the opportunity for industrial and commercial development and expansion. Since 1974, the City has approved a number of applications for local property tax relief for industrial firms. Most abatements have been for new industrial facilities. The SEV of properties which have been granted tax abatement under the Act 198, removed from the Ad Valorem Tax Roll and placed on the IFT Tax Roll totaled \$92,260,000 for the fiscal year ending June 30, 2009. The IFT Taxes paid on these properties is equivalent to Ad Valorem Taxes paid on \$46,130,000 of Taxable Value at the full tax rate (the "Equivalent Taxable Value"). Upon expiration of the industrial facilities exemption certificates the current equalized valuation of the abated properties will return to the Ad Valorem Tax Roll as Taxable Value.

The City's SEV and Taxable Value includes the value of qualified property located within the City's Tool & Die Renaissance Zone (the "Zone") which was created pursuant to the provisions of Act 376, Public Acts of Michigan, 1996 ("Act 376"), as amended. Act 376 was designed to stimulate private investment within the Zone through the abatement of certain property, income and business taxes. For the fiscal year ending June 30, 2009, the SEV and equivalent Taxable Value of property qualified for the benefits of the Zone program totaled \$9,675,600 and \$9,525,330, respectively.

#### City of Kentwood Maximum Operating Tax Rates Fiscal Year Ending June 30, 2009

Millage	Millage	Cumulative Millage	Maximum
Classification	<u>Authorized</u>	Reduction Fraction	Allowable Millage
General Operating (1)	3.0000	0.9983	2.9946
Police and Fire (1)	4.2620	1.0000	4.2620
Parks (2)	0.1000	0.9983	0.0998
Landfill Remediation (4)	0.1500	0.9983	0.1497

#### City of Kentwood Property Tax Rates Fiscal Years Ended or Ending June 30, 2005 Through 2009

	1 iscai 1 cais							
	Ended or							
Levy	Ending	General	Police		Streets and	Landfill	Street	
July 1	<u>June 30</u>	Operating (1)	and Fire (1)	<u>Parks (2)</u>	Bridges (3)	Remediation (4)	Lighting (5)	<u>Total</u>
2004	2005	\$2.9946	\$3.7932	\$0.0998	\$0.2995	\$0.1497	\$0.1950	\$7.5318
2005	2006	2.9946	3.7932	0.0998	0.2995	0.1497	0.1950	7.5318
2006	2007	2.9946	3.7932	0.0998	0.2995	0.1497	0.1950	7.5318
2007	2008	2.9946	4.2620	0.0998	0.0000	0.1497	0.0000	7.5061
2008	2009	2.9946	4.2620	0.0998	0.0000	0.1497	0.0000	7.5061

Footnotes for the above "Maximum Operating Tax Rates" and "Property Tax Rates" schedules:

- (1) Authorized by the City Charter. On August 8, 2006, the City's electorate approved a 0.4688 mill increase to the Police and Fire Millage effective July 1, 2007.
- (2) Authorized by the City's electorate through 2013 levy.
- (3) Originally authorized by City's electorate through 2013 levy. On August 8, 2006, the City's electorate discontinued this millage effective July 1, 2007.
- (4) Authorized by the City's electorate through 2008 levy.
- (5) Special assessment on all real property within the City approved annually by the City Commission. On August 8, 2006, the City's electorate discontinued this millage effective July 1, 2007.

Source: City of Kentwood

Fiscal Years

#### City of Kentwood Principal Residence (1) Property Tax Rates by Governmental Unit Fiscal Years Ended or Ending June 30, 2004 Through 2008

	Fiscal Years Ended or Ending June 30				
Governmental Unit	2004	<u>2005</u>	<u>2006</u>	<u>2007</u>	2008
City of Kentwood	\$7.5318	\$7.5318	\$7.5318	\$7.5318	\$7.5061
County of Kent	5.3140	5.3140	5.3140	5.3940	5.3940
State of Michigan	5.0000	6.0000	6.0000	6.0000	6.0000
Kentwood Public Schools (2)	5.3922	5.6922	5.8742	6.2000	6.0000
Kent Intermediate School					
District	3.7903	4.5333	4.6453	4.6903	4.6903
Grand Rapids Community					
College	1.7865	1.7865	1.7865	1.7865	1.7865
Interurban Transit Authority	0.7603	0.9500	0.9500	0.9500	0.9500
Kent District Library Authority	0.8710	0.8800	0.8800	0.8800	0.8800
Total	\$30.4461	\$32.6878	\$32.9818	<u>\$33.4326</u>	\$33.2069

#### City of Kentwood Non-Principal Residence (1) Property Tax Rates by Governmental Unit Fiscal Years Ended or Ending June 30, 2004 Through 2008

	Fiscal Years Ended or Ending June 30					
Governmental Unit	2004	2005	<u>2006</u>	<u>2007</u>	2008	
City of Kentwood	\$7.5318	\$7.5318	\$7.5318	\$7.5318	\$7.5061	
County of Kent	5.3140	5.3140	5.3140	5.3940	5.3940	
State of Michigan	5.0000	6.0000	6.0000	6.0000	6.0000	
Kentwood Public Schools (2)	23.3922	23.6922	23.8742	24.2000	24.0000	
Kent Intermediate School						
District	3.7903	4.5333	4.6453	4.6903	4.6903	
Grand Rapids Community						
College	1.7865	1.7865	1.7865	1.7865	1.7865	
Interurban Transit Authority	0.7603	0.9500	0.9500	0.9500	0.9500	
Kent District Library Authority	0.8710	0.8800	0.8800	0.8800	0.8800	
Total	<u>\$48.4461</u>	<u>\$50.6878</u>	<u>\$50.9818</u>	<u>\$51.4326</u>	<u>\$51.2069</u>	

<sup>(1)</sup> Principal Residence means a dwelling or unit in a multiple-unit dwelling subject to ad valorem property taxes that is owned and occupied as a principal residence by the owner of the dwelling or unit. Principal residence includes all unoccupied property classified as agricultural adjacent and contiguous to the home of the owner that is not leased or rented by the owner to another person if the gross receipts of the agricultural or horticultural operations, if any, exceed the household income of the owner. If the gross receipts of the agricultural or horticultural operations do not exceed the household income of the owner, the homestead includes only 5 acres adjacent and contiguous to the home of the owner. Principal residence includes a life care facility registered under the living care disclosure act, Act No. 440 of the Public Acts of 1976, being sections 554.801 to 554.844 of the Michigan Compiled Laws. Principal residence also includes property owned by a cooperative housing corporation and occupied as a principal residence by tenant stockholders. Non-principal residence is property not included in the above definition.

Source: City of Kentwood

<sup>(2)</sup> The Kentwood Public Schools is the largest school district within the City. Portions of other school districts overlap the City's boundaries. The lowest and highest non-principal residence millage rates for the other overlapping school districts for the fiscal year ending June 30, 2008 ranged from \$23.5000 to \$25.3000 for each \$1,000 of Taxable Value, respectively. The total tax rates for property owners in other school districts would change accordingly.

#### City of Kentwood Property Tax Collections (1) Fiscal Years Ended or Ending June 30, 2005 Through 2009

	Fiscal Years		Collections	
July 1	Ended or Ending		to March 1	Percent
<u>Levy</u>	<u>June 30</u>	Tax Levy	Following Levy	Collected
2004	2005	\$ 13,882,659	\$ 13,582,113	97.8%
2005	2006	14,493,155	14,180,442	97.8
2006	2007	15,188,009	14,818,324	97.6
2007	2008	15,680,756	15,280,232	97.4
2008	2009	15,925,221	(In collection process)	

<sup>(1)</sup> Includes the value of property granted tax abatement under Acts 198 and 255. See "Tax Abatement" herein. Source: City of Kentwood

#### City of Kentwood Ten Largest Taxpayers Fiscal Year Ending June 30, 2009

			Equivalent		
			Taxable	TD 4.1	
			Value of Property	Total	
	Principal Product	Taxable	Granted Tax	Taxable	Percent
<u>Taxpayers</u>	or Service	<u>Value</u>	Abatement Under	<u>Value</u>	of
			Act 198(1)		<u>Total (2)</u>
Woodland Mall	Shopping Center	\$ 68,131,705	\$ 0	\$ 68,131,705	3.20%
Steelcase Corporation	Office Furniture	46,511,659	485,600	46,997,259	2.21
Holland Home	Senior Housing	33,824,927	0	33,824,927	1.59
Lacks Industries, Inc	Automotive Supplier.	22,571,238	5,097,550	27,668,788	1.30
Knoll, Inc.	Office Furniture	20,828,000	754,600	21,582,600	1.01
Consumers Energy	Utility	15,563,871	0	15,563,871	0.73
Woodland Creek Apts	Apartment Housing	14,977,267	0	14,977,267	0.70
TIC G.R. Airport LLC	Real Estate /Leasing	12,797,500	0	12,797,500	0.60
Advance Packaging Corp	Packaging	2,186,898	9,007,250	11,194,148	0.53
X-Rite	Machinery	6,979,000	3,345,600	10,324,600	0.48
		\$244,372,065	\$ 18,690,600	\$263,062,665	12.35%

<sup>(1)</sup> See "Tax Abatement" herein.

Source: City of Kentwood

<sup>(2)</sup> Based on \$2,130,645,373 which is the City's Total Taxable Value for the fiscal year ended June 30, 2009. Includes the Equivalent Taxable Value of property granted tax abatement under Act 198. See "Tax Abatement" herein.

#### City of Kentwood Revenues From the State of Michigan Fiscal Years Ended or Ending June 30, 2005 Through 2009

	Fiscal Years Ended or Ending June 30				
	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	2009 (2)
State Sales Tax	\$ 3,483,182	\$ 3,444,275	\$ 3,341,302	\$ 3,354,831	\$ 3,367,300
Liquor License Fees	19,589	20,018	22,168	20,198	20,000
Total Revenues From the State of Michigan	<u>\$ 3,502,771</u>	\$ 3,464,293	\$ 3,363,470	\$ 3,375,029	\$ 3,387,300
Percent of General Fund Revenue	14.96%	14.31%	13.26%	13.12%	12.47%

<sup>(1)</sup> As estimated

Source: City of Kentwood

#### **Legal Debt Margin**

Pursuant to the statutory and constitutional debt provisions set forth herein, the following table reflects the amount of additional debt the City may legally incur as of June 30, 2008.

Debt Limit (1)		\$ 228,150,225
Debt Outstanding	\$18,485,000	
Less: Exempt Debt	4,170,000	14,315,000
Legal Debt Margin		<u>\$213,835,225</u>

<sup>(1) 10%</sup> of \$2,281,502,250 which is the City's Total SEV for the fiscal year ending June 30, 2008. Includes the SEV of property granted tax abatement under Act 198.

Source: Municipal Advisory Council of Michigan and the City of Kentwood.

<sup>(2)</sup> As budgeted.

#### **Debt Statement**

The following table reflects a breakdown of the City's direct and overlapping debt as of June 30, 2008 including the Bonds described herein. Direct debt that is shown as self-supporting is paid from sources other than the City's General Fund.

City Direct Debt	<u>Gross</u>	Self-Supporting	<u>Net</u>			
General Obligation Bonds:	\$ 4,170,000	\$ 4,170,000	\$ 0			
Dated March 23, 2005	8,485,000	\$ 4,170,000 0	8,485,000			
Building Authority Bonds:	6,465,000	U	0,405,000			
Dated June 1, 2001 (LT)	5,830,000	0	5,830,000			
, ,						
Total	<u>\$ 18,485,000</u>	<u>\$ 4,170,000</u>	<u>\$ 14,315,000</u>			
Per Capita Net City Direct Debt (1)			\$316.32			
Percent of Net Direct Debt to Total SEV (2)			0.63%			
1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2			0.0070			
		Percent of				
Overlapping Debt (3)	Gross	<u>Gross</u>	City Share			
Kentwood School District	\$ 94,623,000	69.67%	\$ 65,923,844			
Caledonia School District	120,522,627	11.79	14,209,618			
Forest Hills School District	216,210,000	6.42	13,880,682			
Kelloggsville School District	15,620,000	36.92	5,766,904			
Kent County	147,959,300	9.62	14,233,685			
Grand Rapids Community College	47,445,000	9.37	4,445,597			
Total Overlapping Debt	<u>\$ 642,379,927</u>		<u>\$ 118,460,330</u>			
Total Direct & Overlapping Debt	\$ 660,864,927		<u>\$ 132,775,330</u>			
Per Capita Net Overlapping Debt (1)			\$2.617.62			
Percent of Net Overlapping Debt to Total SEV (2)			5.19%			
Per Capita Net Direct and Overlapping Debt (1)						
Percent of Net Direct and Overlapping Debt to Total SEV (2)						

<sup>(1)</sup> Based on the City's 2000 Census of 45,255.

Source: Municipal Advisory Council of Michigan and City of Kentwood.

<sup>(2)</sup> Based on \$2,281,502,250 which is the City's Total SEV for the fiscal year ending June 30, 2008. Includes the SEV of property granted tax abatement under Act 198.

<sup>(3)</sup> Overlapping debt is the portion of another taxing unit's debt for which property taxpayers of the City are liable in addition to debt issued by the City.

December 8, 2008

Honorable Mayor and City Commissioners Kentwood, Michigan

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the *City of Kentwood* (the "City") for the year ended June 30, 2008, and have issued our report thereon dated December 8, 2008. Professional standards require that we provide you with the following information related to our audit.

# Our Responsibility Under Auditing Standards Generally Accepted in the United States of America and Government Auditing Standards

As stated in our engagement letter dated August 5, 2008, our responsibility, as described by professional standards, is to express opinions about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in conformity with accounting principles generally accepted in the United States of America. Our audit of the financial statements does not relieve you or management of your responsibilities.

As part of our audit, we considered the internal control of the City. Such considerations were solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we performed tests of City's compliance with certain provisions of laws, regulations, contracts and grants. However, the objective of our tests was not to provide an opinion on compliance with such provisions.

#### Planned Scope and Timing of the Audit

We performed the audit according to the planned scope and timing previously communicated to you in our engagement letter and in our meeting about planning matters on June 5, 2008.



#### **Significant Audit Findings**

#### Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by the City are described in Note 1 to the financial statements. For the year ended June 30, 2008, the City implemented the provisions of GASB Statements 43 and 45 which added additional disclosures related to other postemployment benefits. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were:

- Management's estimate of the useful lives of depreciable capital assets is based on the length of time it is believed that those assets will provide some economic benefit in the future.
- Management's estimate of the accrued compensated absences is based on current hourly rates and policies regarding payment of sick and vacation banks.
- Management's estimate of other postemployment benefits expenses is based, in part, on certain actuarial assumptions.

We evaluated the key factors assumptions used to develop these estimates in determining that they are reasonable in relation to the financial statements taken as a whole.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. With the exception of the material audit adjustment described in our report on internal control and other matters, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole.

#### Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested certain representations from management that are included in the attached management representation letter dated December 8, 2008.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the Entity's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

This information is intended solely for the use of the governing body and management of the City of Kentwood and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

Rehmann Lohan

#### City of Kentwood

#### **Comments and Recommendations**

#### For the Year Ended June 30, 2008

In planning and performing our audit of the financial statements of the City of Kentwood (the "City") as of and for the year ended June 30, 2008, in accordance with auditing standards generally accepted in the United States of America, we considered the City's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses.

A *control deficiency* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control. The deficiencies we noted that we consider to be material weaknesses are described in our report on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with Government Auditing Standards.

#### **Other Matters**

*Liabilities Payable to Property Owners (Repeat Comment)* 

Over the years, the City has levied various "deferred" special assessments for which collection is delayed until certain conditions relating to property usage are met. In addition, certain assessments were initially levied to certain property owners, with the understanding that a portion of the assessment would be subsequently levied to other property owners and then refunded to the initial payer. The City uses the Special Assessment Deferred Payback Fund to account for amounts collected in this manner.

#### City of Kentwood

#### **Comments and Recommendations**

#### For the Year Ended June 30, 2008

During our audit, we noted that this fund currently contains a significant amount of resources that are being held pending identification of the appropriate entity to receive reimbursement for assessments previously paid. We understand that this balance has accumulated over the years due to difficulties in locating the appropriate property owners to reimburse. We recommend that management invest sufficient time in the current year to research these accounts and either disburse the amounts, or escheat unidentifiable funds to the State.

#### Industrial Facilities Tax (IFT) Penalty Refunds Payable

We noted that the City is carrying a liability of nearly \$700,000 in transfer penalties for IFT. These amounts are due and payable to outside parties. However the City has not prepared calculations for repayment of such funds. We recommend that the City prepare the calculations and take steps needed to allocate the funds.

#### Utility Billing Adjustments

During our audit, we noted that credit memos and other adjustments to utility billings are not subject to a formal process of internal review and approval. We understand that management of the Public Works Department is involved in verbally approving such transactions. However, we recommend that written approval be retained as evidence of this review.

#### Segregation of Duties – Independent Review and Approval of Bank Reconciliations

We noted that bank reconciliations are not consistently subject to a documented review and approval by an independent administrator or employee. In order to determine whether accounts are being reconciled on a timely basis, and to identify errors or misappropriation of assets, we recommend that the City implement a process to document the independent review and approval of all bank reconciliations.

#### Approval of Employee Expense Reports

In a random sample of 10 employee expense reimbursements, we noted that 3 were lacking evidence of approval. We understand that the accounts payable department reviews such reimbursement requests prior to processing checks. However, we recommend that employee expense reports be subject to the same standard as other invoices, and require signed approval by a responsible official (other than the individual receiving reimbursement) prior to processing.